

2020 Financial Report

Southeastern Colorado Water Conservancy District

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SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT

ANNUAL FINANCIAL REPORT

DECEMBER 31, 2020

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INDEPENDENT AUDITORS' REPORT

Board of Directors Southeastern Colorado Water Conservancy District Pueblo, Colorado

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the Southeastern Colorado Water Conservancy District (District) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of an entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the District as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Change in Accounting Principle

As discussed in Note 1 to the financial statements, in 2020 the District adopted new accounting guidance, *GASBS No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance.* Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Revenues and Expenditures – Water Activity Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – Hydro Project Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – General Fund, and the Statement of Changes in Fiduciary Net Assets and Liabilities – Agency Fund (additional information) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

INDEPENDENT AUDITORS' REPORT - CONTINUED Page 3

The additional information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, additional information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Osborne Parsons & Rosacker LLP

Colorado Springs, Colorado April 1, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

INTRODUCTION

This discussion and analysis is to provide an overview of the Southeastern Colorado Water Conservancy District's financial condition and operating results of the past year and to inform our constituents about the District's financial issues and activities. We encourage readers to consider all of the information presented here including the independent auditors' report, the basic financial statements, notes, and supplementary information.

Government wide activities and assets include both the Governmental (District) and the Proprietary (Enterprise) Funds. The District functions as a Governmental Fund with one set of standard accounting policies and the Enterprise funds function as Business-type Proprietary Funds with a different set of standard accounting policies both in accordance with generally accepted accounting principles. These policies are discussed in the summary of significant accounting policies in Note 1 to the financial statements. Reconciliations for the Governmental Fund and its activities are necessary in order to make a consolidated presentation.

OVERVIEW

This annual report includes a series of financial statements. In addition to this Management's Discussion and Analysis (MD&A), the report consists of (1) government wide statements, (2) fund financial statements, (3) the notes to the financial statements, (4) required supplementary information, and (5) additional information.

The first two basic statements present a government wide view of the District's finances. All District operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic governmental and administrative services, the repayment of primary debt, and the protection of the District's water rights. The District's business-type activities carried out by the Proprietary Funds include the sale and administration of water and storage from the Fryingpan-Arkansas Project, related surcharges, and return flows. The Safety of Dams repayment obligation is a long-term debt of the business type activity. Other projects include: (1) The Arkansas Valley Conduit Project, (2) the Excess Capacity Master Contract, (3) Enlargement of the Pueblo Reservoir and Turquoise Lake, (4) the Lease of Power Privilege for Hydroelectric Power at the Pueblo Dam, as well as the construction and operation of the Hydroelectric Powerhouse facility, and (5) other water issues and projects as identified by the Board of Directors. These government wide statements are designed to present both the governmental and business-type activities as a consolidated total for the District.

FINANCIAL HIGHLIGHTS

- 1. Government wide assets exceed its liabilities and deferred inflows of resources by \$145,802,177 at December 31, 2020. The District's ongoing obligations may use the unrestricted net position of the governmental activities balance of \$9,044,472 at December 31, 2020. Unrestricted net position of the Business-type activity total \$9,855,385 at December 31, 2020 and may be used to meet ongoing obligations. The combined total of unrestricted net position available to meet ongoing obligations is \$18,899,857.
- 2. The District's net position (government wide) increased from \$141,945,615 at December 31, 2019 to \$145,802,177 at December 31, 2020. This is an increase of \$3,856,562 or 2.72 percent during year-end December 31, 2020.
- 3. The most significant asset of the District is its perpetual water rights and are reported at \$132,237,478. Note 5 presents more detail information relating to the District's capital assets. To calculate the government wide Net Position of \$145,802,177, the carrying value of the perpetual water rights and land is combined with other assets and long-term liabilities, as well as deferred inflows of resources. The Statement of Net Position clearly illustrates these details.
- 4. The District's debt primarily consists of the amount due to the U.S. Bureau of Reclamation (Reclamation) and is associated with the Fryingpan-Arkansas Project construction contract totaling \$16,143,294 at December 31, 2020. Details of this obligation are found in Note 6.
- 5. Business-type activities debt includes the Safety of Dams obligation of \$190,820, as well as the ongoing Hydroelectric Power construction loan of \$17,220,000, for a total long-term debt of \$17,410,820. In 2020, the Business-type activities continued loan advances from the Colorado Water Conservation Board for construction purposes of the Hydroelectric Power Project at the Pueblo Dam. This provided an increase in long-term liabilities in the amount of \$440,461 at year-end December 31, 2020. Details of this obligation are found in Note 6.

BASIC FINANCIAL STATEMENTS

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- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets of the District, the liabilities it owes and its deferred inflows and the net difference at December 31, 2020. The net difference is further separated into amounts for net investment in capital assets, restricted for specific purposes, and unrestricted amounts. Governmental and business type activities are reported on economic resource measurement focus and the accrual basis of accounting. The Statement of Net Position demonstrates that the District is in a solid position for future operations with a net position that has steadily increased in recent years.
- The Statement of Activities focuses on the gross and net costs of the District's programs and the extent to which such programs rely upon general revenues. This statement summarizes and simplifies the user's ability to determine the extent to which the programs are self-supporting and/or subsidized by general revenues.

- Fund financial statements focus separately on the governmental fund and the proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements and include a reconciliation of the governmental Fund Balance Sheet to the Statement of Net Position and a reconciliation of the governmental fund Statement of Revenues, Expenditures, and Changes in Funds Balance to the Statement of Activities. Statements for the District's proprietary fund follow the governmental fund and include a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Fund Net Position, and Statement of Cash Flows.
 - The notes to the financial statements provide additional disclosures required by generally accepted accounting principles and provide information to assist the reader in understanding the District's financial condition.

The MD&A is intended to explain the significant changes in the financial position and differences in operations between current and prior years. The MD&A includes currently known information that management is aware of at the date of the auditor's report. Please read it in conjunction with the District's financial statements that follow this section.

GOVERNMENT WIDE

Despite the world-wide pandemic caused by COVID-19, the District continued to move in a positive direction in 2020. The total Net Position is the best indicator in this presentation of a successful year as it displays the increase of net position at December 31, 2020.

	Government V	Vide	
Conder	ised Statement o	f Net Position	
	December 3	1	
	2020	2019	Dollar Change
Current and other assets	\$38,782,159	\$42,151,290	(\$3,369,131)
Capital Assets, net	150,540,625	150,940,940	(400,315)
Total Assets	189,322,784	193,092,230	(3,769,446)
Current and other liabilities	2,250,589	9,147,538	(6,896,949)
Long-term liabilities	32,241,533	33,378,921	(1,137,388)
Total Liabilities	34,492,122	42,526,459	(8,034,337)
Deferred inflows of resources	9,028,485	8,620,157	408,328
Net investment in capital assets	118,644,903	117,519,512	1,125,391
Restricted for TABOR	150,000	150,000	-
Restricted for BOR	8,107,417	4,845,882	3,261,535
Unrestricted	18,899,857	19,430,220	(530,363)
Total Net Position	\$145,802,177	\$141,945,615	\$3,856,562

GOVERNMENTAL ACTIVITIES

The following table compares revenues and expenses for the governmental activities for 2020.

Condensed Comparative Statement of Activities Governmental Activities Year Ending December 31

	2020	2019	Dollar Change
Revenues			
Program revenues			
Charges for services	\$7,158,829	\$7,066,898	\$91,931
Grants	-	-	-
General Revenues			
Property taxes	8,546,317	7,913,916	632,401
Specific ownership taxes	951,915	999,020	(47,105)
Investment earnings	144,617	313,981	(169,364)
Insurance Recovery	-	-	-
Other	23,700	-	23,700
Total Revenues	16,825,378	16,293,815	531,563
Expenses			
General government	13,678,311	13,190,455	487,856
Total Expenses	13,678,311	13,190,455	487,856
Change in net position	3,147,067	3,103,360	43,707
Net position, beginning of year	132,257,814	129,154,454	3,103,360
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Net position, end of year	\$135,404,881	\$132,257,814	\$3,147,067

The contract between the District and Reclamation stipulates that the District is responsible for repayment of a portion of the costs of the Fryingpan-Arkansas Project. The total original repayment obligation for the District was \$132,237,478. This represented \$74,348,993 allocated to agriculture and \$57,888,485 allocated to municipal and industrial. Each year the District also incurs operating and maintenance costs.

According to the U.S. Bureau of Reclamation and the District Amendment 11 to the Fryingpan-Arkansas Contract. The amendment required that the District complete semi-annual installments payments of \$733,786 which totals \$1,467,572 annually to decrease the remaining debt of the Fryingpan-Arkansas Project through the remaining contract period, December 2031. The Amendment requires an upfront or pre-payment of the District portion of the operations maintenance and replacement (OM&R) for the Project. This pre-payment is based on estimated costs and estimated Reclamation credits as well as a true-up process of actual cost and credits calculated with each semiannual installment. Pre-payment for OM&R for the Fryingpan-Arkansas Project at December 31, 2020 totaled \$697,993. The Amendment also requires that the District hold a restricted reserve in the amount of the annual Fryingpan-Arkansas Project property tax collected, less the total annual installment payments made to Reclamation. For year-end 2020, the estimated excess tax collections total was \$389,278.

Total installment payments made to the U.S. Bureau of Reclamation (Bureau) in 2020 totaled \$7,701,929, this included \$2,201,358 for the December 2019, June and December of 2020 debt payment and \$5,500,571 for OM&R expense for the same period. Of the OM&R related expense, the District recorded \$697,993 for the prepayment of OM&R expense as required per the contract.

The U.S Bureau of Reclamation applies other miscellaneous revenues according to Public Law 111-11. These revenues are applied to the pay off the South Outlet construction at the Pueblo Dam, Ruedi Reservoir and the Fountain Valley Authority primary debt. The future use of these funds will be applied towards the Arkansas Valley Conduit, a feature that has not yet been completed, but part of the original Fryingpan-Arkansas Project authorization. It is estimated the repayment of the Arkansas Valley Conduit project will begin when final construction of the project is completed.

The District experienced an increase of \$632,401 in property tax revenues. Assessments of property taxes are done in the year prior to receipt of ad valorum tax. In 2020, Specific Ownership tax revenues experienced a decreased of \$47,105, when compared to 2019. Specific Ownership taxes are assessed on personal vehicles, boats, etc.

The general government expense increased 3.7 percent from 2019 to 2020. The 2020 recurring capital purchases for the District consisted of mud jacking on the east side of the building which prompted the need to have the carpet replaced in the same vicinity of the building. The District also completed a small office remodel to ensure the safety of staff due to the Covid-19 pandemic. The District office was originally designed as an open floor plan concept. As a result of the remodel, all staff members were provided with an enclosed office space that includes a retractable door as well as an update to the ventilation system that includes their own intake and outtake of air flow. These recurring capital purchases ensures maintenance in regards to the District headquarters and grounds. Total capital expenditures at year-end 2020 was \$36,993.

The District is charged annually for each acre foot that is stored in the Pueblo Reservoir as required by the Excess Capacity Contract. The District passes these fees to the participants of the Excess Capacity project and in addition assess surcharges that retains as operating revenues for the Enterprise. Storage fees that were collected in the fourth quarter of 2019, were due and payable to the Bureau of Reclamations for the 2020 contract period and represents a revenue and expenditure total of \$277,662. In addition, in 2020 the District collected fees for the 2021 contract period and represents an advance deposit balance of \$282,659 for total charges.

BUSINESS TYPE ACTIVITIES

The Business Activity Enterprise (Enterprise) functions from a solid financial base; however, the success of the proprietary funds is more accurately measured by the impact that it has facilitating projects and programs within the District and that benefit our constituents. The Enterprise includes the Arkansas Valley Conduit Project as well as the Hydroelectric Power Project at the Pueblo Dam. The Hydroelectric Power Project provides additional revenue resources and will significantly increase the future financial support within the Proprietary Funds.

In 2020, a total of \$400,461 was drawn from the Colorado Water Conservation Board (CWCB) loan for the Hydroelectric Power Project. In December 2020, \$345,826 was incurred to CWCB for construction interest.

The Arkansas Valley Conduit gained momentum in 2020. The U.S. Bureau of Reclamation received \$28 million in federal funding to support the first reach of the project. This first reach of the AVC project is in final design stages with construction expected to start in 2022. At the September 2020 Board of Directors meeting action was taken to reserve \$4.8 million of the Enterprise fund balance, reflecting an amount of payments from the 2003 Intergovernmental Agreement with Aurora that was previously received and intended for use in the area of origin, the Lower Arkansas River Basin within the Southeastern Colorado Water Conservancy District boundaries and to immediately fund current and future costs associated with the design, construction, and implementation of the Arkansas Valley Conduit.

In 2020, project water and return flow water sales produced \$886,646 in revenues. Water sales have a direct effect on related surcharges that we collect. The type of surcharges we collect include the Safety of Dams for Pueblo Dam, Environmental Stewardship, Augmentation, and the Water Storage Activity Enterprise. In 2020, the Safety of Dams for Pueblo Dam surcharge was \$201,670, the Environmental Stewardship surcharge was \$214,593 and the Water Storage Activity surcharge was \$250,052. Total 2020 surcharge revenue was \$666,315.

At the request of the Board of Directors and as a continuation of the 2019 Finance Strategy and Sustainability Study, Jacobs Engineering started the process to perform a Surcharge Study in 2020. The Surcharge Study is designed to provide history, intention, and possible recommendations for modifications and/or elimination relating to each surcharge. Due to the Covid-19 pandemic the Finance Committee of the Board of Directors decided to delay the study until 2021.

The following table compares revenues and expenses for the business type activities separated by the Water Storage Activities, Arkansas Valley Conduit, and the Hydroelectric Project for 2020 compared to 2019.

Comparative Statement of Activities

Business-Type Activities					
Year Ending December 31					
	2020	2020			Dollar
	Water Storage Activity	Arkansas Valley Conduit Project	2020 Hydro Project	2019	Change 2020 from 2019
Revenues					
Program Revenues					
Charges for services & sales	1,869,629	205,717	\$1,372,798	\$2,703,525	744,619
Intergovernmental revenue	-	124,183	-	95,477	28,706
Misc Revenues	-	-	(248)	31,513	(31,761)
Investment earnings	107,877	10,575	553	312,393	(193,388)
Total Revenues	1,977,506	340,475	1,373,103	3,142,908	548,176
Expenses					
Operating Expenses	1,432,328	476,369	1,072,892	2,588,017	393,572
Transfers	(4,800,000)	4,800,000	-	-	-
Total Expenses	6,232,328	(4,323,631)	1,072,892	2,588,017	393,572
Change in net position	(4,254,822)	4,664,106	300,211	554,891	154,604
Net position, January 1	12,001,162		(2,313,361)	9,132,909	554,892
Net position, December 31	\$7,746,340	\$4,664,106	(\$2,013,150)	\$9,687,800	\$709,496

BUDGET ANALYSIS

In December 2019, the District's Board of Directors adopted a budget for the Governmental Fund for the calendar year 2020 following a public hearing as required by state law. The original budget appropriations for year ending December 31, 2020 totaled \$18,276,814. The District chose not to modify the expenditures by amendment in 2020. Actual expenditures for 2020 totaled \$14,950,709. The budget variance of \$3,326,105 is mainly due to the estimated cost of the Fryingpan-Arkansas contract, contingency in addition to overall reduced spending related to Covid-19 pandemic.

In December 2020 and following a public hearing as required by law, the Enterprise Board of Directors adopted a 2020 expenditure budget of \$3,898,203 for the Water and Storage Activity Fund which included Arkansas Valley Conduit. In 2020, the Water and Storage Activity Fund amended by resolution to increase expenditures in the amount of \$4,800,000, but also too separate and increase Arkansas Valley Conduit expenditures in the amount of \$240,000. The \$4,800,000 was directly related to the transfer of Water and Storage funds to the Arkansas Valley Conduit. Per amended resolution total 2020 budgeted for the Water and Storage Activity of \$8,353,594. Per amended resolution total 2020 budgeted expenditures for the Arkansas Valley Conduit of \$584,609.

In December 2020 and following a public hearing as required by law, the Enterprise Board of Directors adopted a 2020 expenditure budget of \$1,453,867 for the Hydroelectric Power Fund. There was no amendment to the Hydroelectric Power Fund budget in 2020.

CAPITAL ASSETS AND DEBT ADMINISTRATION

At December 31, 2020, the District had \$132,257,570 invested in perpetual water rights and land classified as a non-depreciable capital asset. Note 5 details the capital assets activity.

The District utilizes the collection o ad valorem property tax to retire the debt and pay for OM&R of the Fryingpan-Arkansas Project. Any annual collected ad valorem tax that are applicable to the Fryingpan-Arkansas Project and are not paid to Reclamation are deposited in the restricted Fryingpan-Arkansas reserve held by the District, as required by Amendment 11 of the Fryingpan-Arkansas contract.

The repayment contract period is 40 years with an extension of ten years. Amendment 11 of the Fryingpan-Arkansas contract amortized the debt payment over 50 years ending December 2031. The District principal balance owed at December 31, 2020 is \$16,143,294. Future payments will continue to be applied at a total of \$1,467,572 annually to decrease the debt remaining on schedule. The contract does not contain a provision for interest and therefore has an effective interest rate of 0%.

In addition to the obligation for the original reimbursable construction costs, another contract was entered into on July 15, 1998 with Reclamation for the repayment of funds expended for a federally performed Safety of Dams modification program. The Water Activity fund pays \$60,000 per year from surcharge fees collected on water activities within the District boundaries for the agricultural portion of the debt. The municipal portion was paid off in 2010. The balance of this contract obligation at December 31, 2020 totals \$190,820.

In 2020 the Enterprise continued to make advances on a loan from the Colorado Water Conservation Board for construction of the Hydroelectric Power Project at the Pueblo Dam. The Hydroelectric Power Project construction was completed and put into service in 2019. The total loan balance at December 31, 2020 is \$17,220,000.

In 2019, the Enterprise started depreciating the Hydroelectric Power Plant under a 50-year useful life expectancy. The hydroelectric turbine and equipment asset totals \$2,547,495, in which \$50,950 was depreciated in 2020. The hydroelectric building and improvements asset total \$15,691,251, in which \$313,398 was depreciated in 2020.

Governmen	ntal Activities		
Capital Assets			
as of Dece	mber 31		
	2020	2019	
Nondepreciable Assets			
Perpetual water rights	\$132,237,478	\$132,237,478	
Land	20,092	20,092	
Construction in Progress	-	-	
	132,257,570	132,257,570	
Depreciable Assets			
Buildings and Improvements	1,462,960	1,425,968	
Furniture & Equipment	350,492	350,492	
	1,813,452	1,776,460	
Accumulated Depreciation	(1,192,308)	(1,108,750)	
Capital Assets, Net	\$132,878,714	\$132,925,280	

Business-Type Activities Capital Assets

as of December 31

2020

2019

_		
Nondepreciable Assets		
Construction in Progress	-	15,000
_	-	15,000
Depreciable Assets		
Buildings and Improvements	15,691,251	15,665,651
Hydroelectric Turbines & Equipment	2,547,495	2,547,495
_	18,238,746	18,213,146
Accumulated Depreciation	(576,835)	(212,487)
Capital Assets, Net	17,661,911	18,015,659

FINANCIAL CONTACT

The District's financial statements are designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. Any questions should be directed to the Administrator of Finance and Administration, Leann Noga at the Southeastern Colorado Water Conservancy District office at 31717 United Avenue, Pueblo, Colorado, 81001.

BASIC FINANCIAL STATEMENTS

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2020

	I	Primary Governme	nt
	Governmental	Business-Type	
	<u>Activities</u>	<u>Activities</u>	Total
ASSETS			
Cash and cash equivalents	\$ 702,193	\$ 2,091,613	\$ 2,793,806
Cash and cash equivalents - restricted	357,245	-	357,245
Investments	7,777,590	9,853,058	17,630,648
Investments - restricted	7,650,172	100,000	7,750,172
Receivables	9,113,741	105,643	9,219,384
Internal balances	1,767,044	(1,767,044)	-
Prepaid contract obligation and other assets	1,005,263	25,641	1,030,904
Capital assets -			
Land and nondepreciable capital assets	132,257,570	-	132,257,570
Other capital assets, net of accumulated depreciation	621,144	17,661,911	18,283,055
Total Capital Assets	132,878,714	17,661,911	150,540,625
TOTAL ASSETS	161,251,962	28,070,822	189,322,784
			,
LIABILITIES			
Accounts payable	64,156	251,200	315,356
Other advance deposits	282,659	11,506	294,165
Long-term liabilities -			
Due within one year -			
Contracts	1,467,572	60,000	1,527,572
Compensated absences	113,496	-	113,496
Due in more than one year -			
Loan contract	-	17,220,000	17,220,000
Contracts	14,675,722	130,820	14,806,542
Compensated absences	214,991		214,991
TOTAL LIABILITIES	16,818,596	17,673,526	34,492,122
DEFERRED INFLOWS OF RESOURCES			
Property taxes	9,028,485		9,028,485
NET POSITION			
Net investment in capital assets	118,202,992	441,911	118,644,903
Restricted for tabor	150,000	- -	150,000
Restricted for Bureau of Reclamation	8,007,417	100,000	8,107,417
Unrestricted	9,044,472	9,855,385	18,899,857
TOTAL NET POSITION	<u>\$ 135,404,881</u>	<u>\$ 10,397,296</u>	<u>\$ 145,802,177</u>

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2020

		Program Revenues	
Functions/Programs	<u>Expenses</u>	Charges for <u>Services</u>	Operating Grants and <u>Contributions</u>
Governmental activities -			
General government	\$ 13,678,311	\$ 7,158,829	\$
Total governmental			
activities	13,678,311	7,158,829	
Business-type activities -			
Water activity	1,432,328	1,869,629	-
Arkansas Valley Conduit	476,369	205,717	124,183
Hydro project	1,072,892	1,372,798	
Total business-type activities	2,981,589	3,448,144	124,183
TOTAL	<u>\$ 16,659,900</u>	\$ 10,606,973	<u>\$ 124,183</u>

General revenues -

Property taxes levied for general government purposes

Property taxes levied for specific purposes

Specific ownership taxes

Unrestricted investment earnings

Other

Total general revenues

Change in net position

Net position, January 1

Net position, December 31

Net	(Expense) Reve	nue
and (Change in Net As	ssets
Governmental	Business-Type	
<u>Activities</u>	<u>Activities</u>	<u>Total</u>
	A	
<u>\$ (6,519,482)</u>	<u>\$</u>	<u>\$ (6,519,482)</u>
(6,519,482)	-	(6,519,482)
-	437,301	437,301
	(146,469)	(146,469)
	299,906	299,906
	590,738	590,738
(6,519,482)	590,738	(5,928,744)
313,517	-	313,517
8,232,800	-	8,232,800
951,915	-	951,915
144,617	119,005	263,622
23,700	(248)	23,452
9,666,549	118,757	9,785,306
3,147,067	709,495	3,856,562
132,257,814	9,687,801	141,945,615
\$ 135,404,881	\$ 10,397,296	\$ 145,802,177

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT BALANCE SHEET GOVERNMENTAL FUND DECEMBER 31, 2020

	 General Fund
ASSETS	
Cash and cash equivalents Cash and cash equivalents - restricted Investments Investments - restricted	\$ 702,193 357,245 7,777,590 7,650,172
Receivables Due from other fund Advance to other fund Prepaid contract obligation and other prepaid items	 9,113,741 58,469 2,799,105 1,005,263
TOTAL ASSETS	\$ 29,463,778
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	
Liabilities - Accounts payable Other advance deposits Due to other fund Total Liabilities	\$ 64,156 282,659 <u>1,090,530</u> <u>1,437,345</u>
Deferred inflows of resources - Property taxes Total deferred inflows of resources	 9,028,485
Total liabilities and deferred inflows of resources	 10,465,830
Fund balances - Nonspendable Restricted Committed Assigned Unassigned Total fund balances TOTAL LIABILITIES, DEFERRED INFLOWS OF	 2,431,179 8,157,417 3,500,000 972,698 3,936,654 18,997,948
RESOURCES AND FUND BALANCES	\$ 29,463,778

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2020

Total fund balance - governmental fund		\$ 18,997,948
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund. The cost of these assets is capitalized and expensed over their estimated useful lives in the statement of net position and the statement of activities Cost of capital assets Accumulated depreciation	\$ 134,071,022 (1,192,308)	132,878,714
Liabilities that are not due and payable in the current period are not reported in the governmental fund but are reported in the statement of net position as follows: Contract payable Compensated absences	(16,143,294) (328,487)	 <u>(16,471,781</u>)
Total net position - governmental activities		\$ 135,404,881

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND YEAR ENDED DECEMBER 31, 2020

	General Fund
REVENUES	
Property taxes	\$ 8,546,317
Specific ownership taxes	951,915
Fountain Valley Authority contract revenue	5,334,080
Winter water storage	124,563
Excess capacity contract	277,662
Charges for services	1,422,524
Investment revenue	144,617
Other	23,700
TOTAL REVENUES	16,825,378
EXPENDITURES	
Current -	
Outside and professional services	679,123
Human resources	1,620,075
Meeting and travel	31,553
Headquarter operations	196,759
Collection fees	141,592
Water conservation and education	26,842
Winter water storage	124,563
Excess capacity contract	277,662
Fountain Valley Authority contract payments	5,334,080
Bureau operations, maintenance, repairs and credits	5,155,487
Capital outlay	36,993
Debt service -	
Principal	 1,467,572
TOTAL EXPENDITURES	 15,092,301
NET CHANGE IN FUND BALANCE	1,733,077
FUND BALANCE, January 1	 17,264,871
FUND BALANCE, December 31	\$ 18,997,948

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2020

Net change in fund balance - governmental fund	S	5 1,733,077
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in the governmental fund as expenditures; however, these costs are reported in the statement of net position and allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay:		
Depreciation expense	(83,559)	
Capital outlay	36,991	(46,568)
The governmental fund reports the principal repayment of the contract obligation as an expenditure.		1,467,572
In the statement of activities, compensated absences are measured by the amounts earned during the year. In the governmental fund, however, expenditures for these items are measured by the amounts actually paid. This year the amount earned \$(120,510) was more than		
the amount paid \$(113,496).		(7,014)
Change in net position - governmental activities	-	5 3,147,067
Change in her position - governmental activities		5,177,007

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2020

		Business-Ty	pe Activities	
	Water and Storage	Arkansas	-	Total
ASSETS	Activity	valley Conduit	Hydro Project	Total
CURRENT ASSETS				
Cash and cash equivalents	\$ -	\$ 478,683	\$ 1,612,930	\$ 2,091,613
Investments	3,940,022	1,008,335	φ 1,012,930 -	4,948,357
Accounts receivable	44,374	28,457	27,931	100,762
Accrued interest receivable	2,503	2,378		4,881
Prepaid items			25,641	25,641
Due from other funds	1,126,178	-		1,126,178
TOTAL CURRENT ASSETS	5,113,077	1,517,853	1,666,502	8,297,432
NONCURRENT ASSETS				
Investments	1,555,984	3,348,717	-	4,904,701
Investments - restricted	100,000		_	100,000
Advance to other funds	1,190,000	-	-	1,190,000
Capital assets -				
Other capital assets,				
net of accumulated depreciation			17,661,911	17,661,911
Total capital assets			17,661,911	17,661,911
TOTAL NONCURRENT ASSETS	2,845,984	3,348,717	17,661,911	23,856,612
TOTAL ASSETS	7,959,061	4,866,570	19,328,413	32,154,044
LIABILITIES AND NET POSITION				
CURRENT LIABILITIES				
Accounts payable	10,395	108,347	132,458	251,200
Contract with Bureau of Reclamation	60,000			60,000
Due to other funds	-	94,117	_	94,117
Other advance deposits	11,506	-	-	11,506
TOTAL CURRENT LIABILITIES	81,901	202,464	132,458	416,823
NONCURRENT LIABILITIES				
Contract with Bureau of Reclamation	130,820	-	_	130,820
Advance from other fund	-	-	3,989,105	3,989,105
Loan contract	-	-	17,220,000	17,220,000
TOTAL NONCURRENT LIABILITIES	130,820		21,209,105	21,339,925
TOTAL LIABILITIES	212,721	202,464	21,341,563	21,756,748
NET POSITION				
Net investment in capital assets	-	-	441,911	441,911
Restricted	100,000	-	-	100,000
Unrestricted	7,646,340	4,664,106	(2,455,061)	9,855,385
TOTAL NET POSITION	\$ 7,746,340	\$ 4,664,106		\$ 10,397,296
The accompanying notes are an integral part of thi				, , -

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2020

	Business-Type Activities					
	Water and					
	Storage		Arkansas			
	Activity	Va	lley Conduit	Hydro Project	Total	
OPERATING REVENUES						
Charges for services	\$ 1,869,629	\$	205,717	<u>\$ 1,372,798</u>	\$ 3,448,144	
TOTAL OPERATING REVENUES	1,869,629		205,717	1,372,798	3,448,144	
OPERATING EXPENSES						
Outside and professional services	88,304		271,520	222,394	582,218	
Office and administrative expenses	1,184,990		199,493	140,131	1,524,614	
Meetings and travel	-		187	193	380	
Partnerships and other payments	159,034		5,169	-	164,203	
Depreciation	-		-	364,348	364,348	
TOTAL OPERATING EXPENSES	1,432,328		476,369	727,066	2,635,763	
OPERATING INCOME (LOSS)	437,301		(270,652)	645,732	812,381	
NONOPERATING REVENUES (EXPENSE)						
Intergovernmental revenue	-		124,183	-	124,183	
Miscellaneous revenue	-		-	(248)	(248)	
Interest expense	-		-	(345,826)	(345,826)	
Interest revenue	107,877		10,575	553	119,005	
Transfers	(4,800,000)		4,800,000	-	-	
TOTAL NONOPERATING						
REVENUES (EXPENSES)	(4,692,123)		4,934,758	(345,521)	(102,886)	
CHANGE IN NET POSITION	(4,254,822)		4,664,106	300,211	709,495	
NET POSITION, January 1	12,001,162			(2,313,361)	9,687,801	
NET POSITION, December 31	\$ 7,746,340	\$	4,664,106	<u>\$ (2,013,150)</u>	\$ 10,397,296	

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2020

			Business-Type Enterprise			
	Water and Storage Activity	A	rkansas Valley Conduit	Hy	ydro Project	Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$ 1,914,405	\$	177,260	\$	1,364,141	\$ 3,455,806
Cash paid for goods and supplies	(275,083)		(174,457)		(299,092)	(748,632)
Payments for interfund services	 (1,184,814)		(99,448)		(44,144)	 (1,328,406)
NET CASH PROVIDED (USED) BY						
OPERATING ACTIVITIES	 454,508		(96,645)		1,020,905	 1,378,768
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Intergovernmental revenue received	-		124,183		-	124,183
Miscellaneous revenue	-		-		(249)	(249)
Interfund transfers (out) in	(451,416)		451,416		. ,	-
Advances (to) from other funds	 (1,115,501)		-		855,752	 (259,749)
NET CASH PROVIDED (USED) BY NONCAPITAL						
FINANCING ACTIVITIES	 (1,566,917)		575,599		855,503	 (135,815)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Payment on contract obligation	(60,000)		-		-	(60,000)
Proceeds from issuance of debt	-		-		400,461	400,461
Interest paid	-		-		(784,592)	(784,592)
Capital expenditures	 -		-		(885,096)	 (885,096)
NET CASH (USED) BY CAPITAL AND RELATED						
FINANCING ACTIVITIES	 (60,000)				(1,269,227)	 (1,329,227)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest received	130,649		8,197		553	139,399
Maturity and sales of investments	8,659,334		995,539		-	9,654,873
Purchase of investments	 (7,617,574)		(1,004,007)		-	 (8,621,581)
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	 1,172,409		(271)		553	 1,172,691
NET INCREASE IN CASH AND CASH EQUIVALENTS	-		478,683		607,734	1,086,417
CASH AND CASH EQUIVALENTS, January 1	 -				1,005,196	 1,005,196
CASH AND CASH EQUIVALENTS, December 31	\$ 	\$	478,683	\$	1,612,930	\$ 2,091,613

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF CASH FLOWS (Cont'd.) PROPRIETARY FUNDS YEAR ENDED DECEMBER 31, 2020

	Business-Type Activities Enterprise Funds						
		Water and Storage Activity	Arl	kansas Valley Conduit	Hydro Project	-	Total
RECONCILIATION OF OPERATING INCOME (LOSS)							
TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES							
Operating income (loss)	\$	437,301	\$	(270,652)	\$ 645,732	\$	812,381
Adjustments to reconcile operating income (loss) to net							
cash (used) by operating activities -							
Depreciation		-		-	364,348		364,348
Change in assets and liabilities -							
Accounts receivable		44,776		(28,457)	(8,657)		7,662
Prepaid expenses		-			(11,201)		(11,201)
Accounts payable		(27,569)		108,347	30,683		111,461
Due to other funds				94,117			94,117
NET CASH PROVIDED (USED) BY							
OPERATING ACTIVITIES	\$	454,508	\$	(96,645)	\$ 1,020,905	\$	1,378,768
SCHEDULE OF NONCASH INVESTING, CAPITAL AND							
FINANCING ACTIVITIES							
Change in fair value of investments	\$	11,371	\$	1,899	<u>\$ -</u>	\$	13,270
Capital expenditures from accounts payable	\$		\$		\$ 874,499	\$	874,499
Transfer (out) in of investments	\$	(4,348,584)	\$	4,348,584	<u>\$ -</u>	\$	

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2020

	Custodial Funds				
ASSETS	Winter Water Spill Credit Program	Regional Resource Planning	Total		
Investments	\$ 401,463	<u>\$ 8,386</u>	\$ 409,849		
TOTAL ASSETS	401,463	8,386	409,849		
LIABILITIES					
Accounts payable and other liabilities					
TOTAL LIABILITIES					
NET POSITION Restricted TOTAL NET POSITION	<u>401,463</u> <u>\$ 401,463</u>	8,386 \$8,386	409,849 \$ 409,849		

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2020

	Custodial Funds				
ADDITIONS	Winter Water Spill Credit Program	Regional Resource Planning	Total		
Investment earnings	<u>\$ 1,862</u>	\$ 39	<u>\$ 1,901</u>		
TOTAL ADDITIONS	1,862	39	1,901		
DEDUCTIONS					
Benefits paid to participants or beneficiaries					
TOTAL DEDUCTIONS					
NET POSITION - Beginning NET POSITION - Ending	<u>399,601</u> <u>\$ 401,463</u>	8,347 \$ 8,386	407,948 \$ 409,849		

NOTES TO FINANCIAL STATEMENTS

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Southeastern Colorado Water Conservancy District (the District) was created in 1958 under Colorado statutes to manage water resources of the Arkansas River Basin and to function as the legal taxing agency for the administration of the Fryingpan-Arkansas project and contracting agent with the federal government for reimbursable costs of the project.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting and reporting practices used by the District are described below.

A. REPORTING ENTITY

As required by generally accepted accounting principles, the District (the primary government) includes, if applicable, component units in its financial statements based upon financial accountability. Inasmuch as no component unit meets the criteria for inclusion, no component unit financial statements have been included.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include, if applicable, (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other internally dedicated resources are reported as general revenues rather than program revenues. The net cost by function or business-type activity is normally covered by general revenues such as property taxes, specific ownership taxes or other unrestricted revenues.

Separate fund financial statements are provided for the major governmental fund, the major proprietary funds and the fiduciary fund, even though the latter is excluded from the government-wide financial statements.

The District's fiduciary fund is presented in the fund financial statements by type since by definition these assets are held for the benefit of third parties and cannot be used to assist the activities or obligations of the government. These funds are not incorporated into the government-wide statements.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

The government-wide focus is more on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fund financial statements for the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenue to be available if collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in the governmental fund, while proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, specific ownership taxes, interest and charges for services are considered revenues susceptible to accrual. Contributions and miscellaneous revenue are recorded as revenues when received in cash because they are not generally measurable until received in cash.

Business-type activities and the proprietary funds are accounted for using the flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the activity or fund are included on the statement of net position. The proprietary fund-type operating statements present increases (revenues) and decreases (expenses) in net position. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operation. The principal operating revenues of the District's water and storage activity enterprise funds and the hydro project enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, along with administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

GOVERNMENTAL FUND

The District reports the following major governmental fund:

• The general fund is the primary operating fund of the District and is always classified as a major fund. The general fund is used to account for all financial resources of the District except those required to be accounted for in a separate fund. Major revenue sources include property taxes, specific ownership taxes, and contractual revenue. Primary expenditures include general government and debt service.

PROPRIETARY FUNDS

The following is a description of the major proprietary funds of the District:

- The water and storage activity fund includes the sale and administration of water for the Fryingpan-Arkansas project, related surcharges and return flows. In addition, this fund is responsible for the safety of dams repayment obligation. Other projects accounted for in this fund include (1) the Arkansas Valley Conduit; (2) the excess capacity master contract; and (3) possible enlargement of the Pueblo Reservoir and Turquoise Lake. This fund also may include other water related programs and projects as identified by the board of directors.
- The Arkansas Valley Conduit fund project reached final design stages in 2020. Activities of the fund include final design, construction, administration, and operations of the Arkansas Valley Conduit Project, along with any future accumulation of resources for the payment of principal and interest on long-term debt. The revenues generated many include state and/or federal loans or grants and participant revenues. All costs are financed through charges to customers with rates established based on contractual agreement and/or through state and/or federal grants and loans. Construction of the Arkansas Valley Conduit is anticipated to begin in 2022.
- The hydro project fund, which began construction during the latter part of 2017, was created to develop hydro power on the Pueblo Dam. Activities of the fund include construction, administration, operation and maintenance of the hydro project, along with accumulation of resources for the payment of principal and interest on long-term debt. The revenues generated by the hydro project are pledged as collateral for the repayment of the contract loan. All costs are financed through charges to customers with rates established based on contractual agreement.

FIDUCIARY FUNDS

The District reports two custodial funds that account for funds held and related investment income for the Winter Water Spill Credit Program and Regional Resource Planning.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this rule is the administrative charge imposed on the water and storage activity enterprise fund by the general fund. Elimination of this charge would distort the direct costs and program revenues reported for the functions affected.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

D. BUDGETARY PRINCIPLES

The District adheres to the following procedures in establishing its budgets:

On or before October 15 of each year, the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments and the District adopts budgets for all funds. All funds, including the enterprise funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law through the passage of appropriation resolutions. Budgetary control exists at the total fund level and the budget amounts reported reflect all amendments, if any, enacted by the District.

E. CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash and cash equivalents consist of interest and non-interest-bearing demand deposits. Investments include money market mutual funds, and Colotrust, U.S. Treasury and agency securities that are reported at fair value. Any related unrealized gain or loss is included as part of investment revenue.

For purposes of the statement of cash flows, the District considers demand deposits to be cash and cash equivalents.

F. PROPERTY TAXES

Property taxes are levied by December 15 of each year based on the assessed value of property as certified by the County Assessor in each county within the District's boundaries by the previous December 10. Assessed values are a percentage of actual values and a reevaluation of all property must be made every two years. The last re-evaluation date was January 1, 2020 for the 2018 base year specified by state law.

The taxes levied by December 15, 2020 reflect 2020 property taxes that will be collected in 2021 by the County Treasurer in each county within the District's boundaries. Taxes collected by each Treasurer are remitted to the District on a monthly basis. These taxes are due January 2, 2021 and may be paid in two installments (February 28 and June 15) or they may be paid in full April 30. Taxes not paid in accordance with this schedule accrue interest and penalty charges and are subject to liens if not paid by November.

G. INTERFUND RECEIVABLES/PAYABLES

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified, if applicable, as "due from other funds" and "due to other funds" in the fund financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

H. PREPAID ITEMS

Prepaid items represent payments made for expenditures to be charged to a future accounting period and are recognized using the consumption method. The prepaid contract obligation reported in the governmental activities and the general fund are also reported as a liability since the collection of the funds occurs prior to the accounting period for which it is effective and is characterized as an exchange transaction under generally accepted accounting principles.

I. CAPITAL ASSETS

Capital assets, which include perpetual water rights, land, construction-in-progress, buildings and improvements, along with furniture and equipment are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The District previously established a capitalization threshold of \$5,000. This level was set so as to maintain a balance between accountability and managing the costs of recording and tracking these assets. Capital assets are defined as assets with an initial individual cost or estimated cost that equals or exceeds the limit identified above and have a useful life greater than one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Contributed capital assets are recorded at acquired value at the time received. Normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets for business-type activities is not included as part of the capitalized value of assets constructed. No construction-period interest was charged to expense during the year ended December 31, 2020.

Capital assets of the District, except for land, perpetual water rights and construction-in-progress, are depreciated using the straight-line method over the following estimated useful lives:

	Governmental Activities
Buildings and improvements	5-30
Furniture and equipment	3-10

Perpetual water rights represent the District's share of the original costs of construction and are not depreciated or amortized. The original contract between the United States Bureau of Reclamation and the District grants the District perpetual rights to use water made available by the project. Project property and all related facilities remain in the exclusive control, possession and ownership of the United States.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

J. COMPENSATED ABSENCES

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees are allowed to accumulate vacation and sick pay benefits up to predetermined maximums and are compensated for these accumulated vacation and sick pay benefits either through paid time off or at termination or retirement.

Accumulated vacation and sick leave is accrued when earned in the government-wide financial statements. A liability for these amounts is reported in the governmental fund only if they have matured; for example, as a result of employee resignations and retirements.

K. LONG-TERM LIABILITIES

In the government-wide financial statements and the fund financial statements for the enterprise funds, longterm debt and other similar long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as bond insurance costs, if any, are deferred and amortized over the life of the obligation using the interest method. No imputed interest is considered in relation to the safety of dams obligation to the Bureau of Reclamation.

L. FUND EQUITY

The governmental fund reports fund balance classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for the District's governmental fund consists of the following:

- <u>Nonspendable</u> includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventories, prepaid items and long-term fund advances.
- <u>Restricted</u> includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- <u>Committed</u> includes amounts that can only be used for the specific purposes determined by the passage of a resolution of the District's board of directors. Commitments may be modified or changed only by the District's board of directors approving a new resolution. Commitments also include contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- <u>Assigned</u> includes amounts intended to be used by the District for specific purposes that are neither restricted nor committed. Intent is expressed by the District's board of directors to which the assigned amounts are to be used for specific purposes. Assigned amounts include appropriations of existing fund balance to eliminate a projected budgetary deficit in the subsequent year's budget.
- <u>Unassigned</u> this is the residual classification for the general fund.
NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

In the governmental fund financial statements, bond premium and discounts, as well as bond issue costs, if any, are recognized during the current period. The face amount of the debt issue, along with the related discount on premium, if any, is reported as other financing sources while debt issue costs are reported as debt service expenditures.

In the government-wide financial statements, net position is classified in the following categories:

- <u>Net investment in capital assets</u> this classification consists of capital assets net of accumulated depreciation and reduced by outstanding related debt that is attributed to the acquisition, construction or improvement of capital assets.
- <u>Restricted net position</u> this classification consists of restrictions created by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation and constitutional provisions.
- <u>Unrestricted net position</u> this classification represents the remainder of net position that does not meet the definition of "net investment in capital assets" or "restricted net position".

When both restricted and unrestricted resources are available for net position use, it is the District's policy to use restricted resources first and then use unrestricted resources as they are needed.

M. INTERFUND TRANSACTIONS

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as interfund transfers.

N. ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)

O. NEW ACCOUNTING PRONOUNCEMENTS

The GASB issued Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance in May 2020. The objective of GASB 95 is to postpone effective dates to provide temporary relief in light of the COVID-19 pandemic. The effective dates of certain provisions contained in the following pronouncements are postponed by one year: Statement No. 83, Certain Asset Retirement Obligations, Statement No. 84, Fiduciary Activities, Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, Statement No. 90, Majority Equity Interests, Statement No. 91, Conduit Debt Obligations, Statement No. 92, Omnibus 2020 and Statement No. 93, Replacement of Interbank Offered Rates The effective dates of the following pronouncement is postponed by 18 months: Statement No. 87, Leases.

The District has elected to delay implementation of these standards as applicable to the District in accordance with Standard No. 95 except for Statement No. 84 and No. 89 which have been previously implemented by the District.

P. FINANCIAL STATEMENT CLASSIFICATIONS

Certain fund financial statement classifications and groupings have changed from the prior year in order to more closely match changes made to internal accounting as part of a strategic plan.

NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash, cash equivalents and investments are summarized as follows:

Cash and cash equivalents Demand deposits Demand deposits - restricted for Bureau operations		\$ 2,793,806 <u>357,245</u>
		<u>\$ 3,151,051</u>
Investments		
U.S. Treasury securities		\$ 1,005,259
U.S. Treasury securities - restricted		3,793,542
U.S. agency securities		13,689,378
Brokered certificates of deposit - restricted		3,733,305
Colotrust pooled investments		2,296,890
Money market funds held at brokerages		1,148,970
Money market funds held at brokerages - restricted		123,325
		<u>\$25,790,669</u>
	Cash and Cash	
	<u>Equivalents</u>	Investments
Reported in the financial statements as follows:		
Government-wide statement of net position	\$ 3,151,051	\$ 25,380,820

Government-wide statement of net position Statement of fiduciary assets and liabilities

409.849

\$ 25,790,669

3.151,051

NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS(Cont'd.)

DEPOSITS

At December 31, 2020, the carrying amount of the District's deposits was \$3,151,051 and the bank balance was \$3,202,936. Of the bank balance, \$250,000 was covered by federal depository insurance and \$2,952,936 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public fund monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's policy for custodial credit risk parallels Colorado statutes as described above. At December 31, 2020, deposits with a bank balance of \$2,952,936 are not insured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution's agent in the District's name.

INVESTMENTS

The District is subject to the provisions of Colorado Revised Statues 24-75-601 which is entitled "Concerning Investment in Securities by Public Entities". This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, banker's acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed investment contracts, and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five-year maturity unless the governing body authorizes a longer period.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs. The District uses a pricing matrix to estimate fair value of its level 2 investments.

The District's Colo Trust accounts are reported at fair value. However, these investments are not subject to the fair value hierarchy.

NOTE 2 - CASH, CASH EQUIVALENTS AND INVESTMENTS(Cont'd.)

Investment Maturities (in years) Concen-Investment Type Level 3 tration Level 1 Level 2 Total Less than 1 \$ U.S. Treasuries \$ \$ 4,798,801 \$ 4,798,801 18.6% \$ 4,798,801 \$ _ U.S. agencies 13,689,378 _ 13,689,378 53.1% 1,548,585 12,140,793 Brokered CDs 14.5% 3,733,305 3,733,305 2,493,127 1,240,178 _ Money market mutual funds 4.9% 1.272.295 1.272.295 1.272.295 \$ 22,221,484 Subtotal \$ 1.272.295 23,493,779 91.1% 10,112,808 13.380.971 _

At December 31, 2020, the District had the following investments and maturities:

Col	lo '	Trı	ıst	

The investment maturity tabulation presented above for the U.S. Treasury and agency securities is based on each security's stated maturity date.

2,296,890

25,790,669

8.9%

2,296,890 \$ 12.409.698 1-5

\$13,380,971

Custodial credit risk – Custodial credit risk for investments is the risk of that, in the event of the failure of the counterparties, the District will be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy does not limit the holding of securities by counterparties.

Interest rate risk - The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk - State law limits investments in money market funds to funds that are registered as an investment company; the fund investment policies must seek to maintain a constant price and no sales or bond fee can be added to the purchase or redemption price. The District has no investment policy that would further limit its investment choices. As of December 31, 2020, the District's investment in money market funds is rated Aaa-mf by Moody's, the U.S. agency securities are rated Aaa by Moody's and AA+ by Standard and Poor's.

The ColoTrust investment pool (the Trust) is an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similar to a money market fund and each share is equal in value to \$1. The Trust offers two portfolios, ColoTrust Prime and ColoTrust Plus+. ColoTrust Prime invests only in U.S. Treasury and government agencies. ColoTrust Plus+ can invest in U.S. Treasury, government agencies, and in the highest-rate commercial paper. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as a safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. The Trust is rated AAAm by Standard and Poor's and is measured at net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

NOTE 3 – RECEIVABLES

Receivables at December 31, 2020 consist of the following:

	Governmental <u>Activities</u>
Property taxes Accounts Interest	
	Business-Type <u>Activities</u>
Accounts Interest	

The amount reported above for property taxes totaling \$9,028,485 is also reported as a deferred inflow of resources as required under generally accepted accounting principles.

NOTE 4 – INTERFUND RECEIVABLES/PAYABLES

The following interfund receivables and payables are included in the fund financial statements at December 31, 2020.

	Due from	Due to
	Other Funds	Other Funds
Governmental Fund –		
General fund	<u>\$ 58,469</u>	<u>\$ 1,090,530</u>
Total governmental fund	58,469	1,090,530
Enterprise Fund -		
Water and storage activity	1,126,178	-
Arkansas Valley Conduit		94,117
Total enterprise fund	1,126,178	94,117
	<u>\$ 1,184,647</u>	<u>\$ 1,184,647</u>

The amounts reported as due from other funds and due to other funds are reflective of the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures/expenses occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts reported as due from other funds are expected to be collected in the subsequent year. In addition, the due from general fund totaling \$1,090,530 as reported above in the water and storage activity enterprise fund reflects that fund's claim on the cash and cash equivalents and investments held and reported by the general fund.

NOTE 4 – INTERFUND RECEIVABLES/PAYABLES(Cont'd.)

The following table summarizes advances to/from other funds at December 31, 2020:

	Advances to Other Funds	Advances from Other Funds
Governmental Fund –	• • • • • • • • • • • • • • • • • • •	¢
General fund	<u>\$ 2,799,105</u>	<u>\$</u>
Total governmental fund	2,799,105	
Enterprise Fund –		
Water and storage activity	1,190,000	-
Hydro project		3,989,105
Total enterprise funds	1,190,000	3,989,105
	<u>\$ 3,989,105</u>	<u>\$ 3,989,105</u>

The fund advances reported above are all related to the construction of the hydro project and are expected to be collected subsequent to December 31, 2021.

NOTE 5 – CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2020 was as follows:

Governmental activities –	Balance January 1, <u>2020</u>	Additions	<u>Deletions</u>	Balance December 31, <u>2020</u>
Nondepreciable assets – Intangible assets -				
Perpetual water rights	\$132,237,478	\$ -	\$ -	\$132,237,478
Land	20,092	Ψ	Ψ -	20,092
Construction in progress				
Total capital assets				
not being depreciated	132,257,570			132,257,570
Depreciable assets –				
Buildings and improvements	1,425,969	36,991	-	1,462,960
Furniture and equipment	350,492			350,492
Total capital assets being depreciated	1,776,461	36,991		1,813,452
Less: accumulated depreciation –	1,770,401			1,013,432
Buildings and improvements	(856,164)	(56,431)	_	(912,595)
Furniture and equipment	(252,586)	(27,127)	-	(279,713)
Total accumulated	,,			,,
depreciation	(1,108,750)	(83,558)		(1,192,308)
Capital assets being depreciated, net	667,711	(46,567)	<u>-</u>	621,144
Total governmental activities				
capital assets, net	<u>\$132,925,281</u>	<u>\$ (46,567)</u>	<u>\$ </u>	<u>\$132,878,714</u>
Durain and from a potinitian				
Business-type activities Non-depreciable assets –				
Hydro construction-in-progress	\$ 15,000	\$	\$ (15,000)	\$ -
Total capital assets not	ψ 15,000	Ψ	<u>\u03c0 (12,000)</u>	Ψ
being depreciated	15,000		(15,000)	-
Depreciable assets –	,		<u>,</u>	
Hydro buildings and improvement	s 15,665,651	25,600	-	15,691,251
Hydro turbine and equipment	2,547,495			2,547,495
Total capital assets				
being depreciated	18,213,146	25,600		18,238,746
Less: accumulated depreciation –	(192.766)	(212, 200)		(AOC 1CA)
Hydro buildings and improvements Hydro turbine and equipment	(182,766) (29,721)	(313,398) (50,950)	-	(496,164)
Total accumulated	(29,721)	(30,930)		(80,671)
depreciation	(212,487)	(364,348)		(576,835)
Capital assets being depreciated, net	18,000,659	(338,748)		17,661,911
Total business-type activities	<u>\$ 18,015,659</u>	<u>\$ (338,748)</u>	<u>\$ (15,000)</u>	<u>\$ 17,661,911</u>

Depreciation expense of \$83,559 was charged to the general government function.

NOTE 6 - LONG-TERM LIABILITIES

The following is a summary of changes in long-term liabilities in the government-wide financial statements for the year ended December 31, 2020:

	Balance January 1, <u>2020</u>	<u>Increases</u>	Decreases	Balance December 31, <u>2020</u>	Due Within <u>One Year</u>
Governmental activities –					
Contract obligation –					
Bureau of					
Reclamation	\$ 17,610,866	\$ -	\$ (1,467,572)	\$ 16,143,294	\$ 1,467,572
Compensated absences	321,473	120,510	(113,496)	328,487	113,496
-					
Total governmental					
activities	<u>\$ 17,932,339</u>	<u>\$ 120,510</u>	<u>\$ (1,581,068)</u>	<u>\$ 16,471,781</u>	<u>\$ 1,581,068</u>

Payments on the contract obligation to the Bureau of Reclamation and the compensated absences liability are recorded in the general fund.

_	Balance					Balance		
	January 1,					December 31,	Due	e Within
	<u>2020</u>	I	ncreases	D	ecreases	2020	Or	ne Year
Business-type activities –								
Hydro loan contract	\$ 16,819,539	\$	400,461	\$	-	\$ 17,220,000	\$	-
Safety of dams contrac	t							
obligation	250,820				(60,000)	190,820		60,000
Total business-type								
activities	<u>\$17,070,359</u>	<u>\$</u>	400,461	<u></u>	(60,000)	<u>\$ 17,410,820</u>	<u>\$</u>	60,000

The loan contract will ultimately be serviced by the hydro project enterprise fund, while the safety of dams contract obligation is serviced by the water and storage activity enterprise fund.

The following is a description of each individual issue for the governmental activities:

The original contract obligation to the Bureau of Reclamation totaled \$132,237,478 and represents the District's share of the original costs of construction. The agreement with the Bureau of Reclamation included an agricultural component totaling \$74,348,993 with no interest provision and a municipal and industrial component totaling \$57,888,485 that carried an interest rate of 3.0460% and was completely paid effective September 30, 2009. An amendment to the contract was executed on September 20, 2018 which altered the debt schedule. Principal payments are now due in semi-annual installments of \$733,786 through 2031.

NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)

The estimated debt service requirements for the governmental activities contract obligation with the Bureau of Reclamation is as follows:

Year Ended December 31	Principal	Principal Interest	
2021 2022 2023 2024 2025 2026-2030	\$ 1,467,572 1,467,572 1,467,572 1,467,572 1,467,572 1,467,572 7,337,862	\$ - - - - -	\$ 1,467,572 1,467,572 1,467,572 1,467,572 1,467,572 1,467,572 7,337,862
2031	<u>1,467,572</u> <u>\$ 16,143,294</u>	- <u>-</u> \$	<u>1,467,572</u> \$ <u>16,143,294</u>

The following is a description of each individual issue for the business-type activities:

\$17,392,200 loan contract with the Colorado Water Conservation Board for construction of the Hydro Project; Interest rate of 2.0%; debt will be serviced by the hydro project fund;
Annual debt service requirements including principal and interest of
\$776,560 estimated to begin December 1, 2022 through December 1, 2051; revenue from hydro project serves as collateral for loan contract
\$17,220,000

The above loan contract represents the approved loan request of the District for the Arkansas Valley phase 1, Pueblo dam hydroelectric project to help the communities of the lower Arkansas river basin provide a safe and reliable water supply to replace their dependence on contaminated ground water.

The estimated debt service requirements for the loan contract follows below. It is presently estimated that the debt service requirements for the loan contract will commence December 1, 2021 which is approximately one year after the completion of the project and the actual loan closing date.

Year Ended December 31,	Principal	Interest	<u>Total</u>
2022	\$ 428,716	\$ 347,844	\$ 776,560
2023	437,290	339,270	776,560
2024	446,036	330,524	776,560
2025	454,957	321,603	776,560
2026	464,056	312,504	776,560
2027-2031	2,463,266	1,419,534	3,882,800
2032-2036	2,719,644	1,163,156	3,882,800
3037-2041	3,002,707	880,093	3,882,800
2042-2046	3,315,232	567,568	3,882,800
2047-2051	3,660,296	222,504	3,882,800
	<u>\$17,392,200</u>	<u>\$ 5,904,600</u>	<u>\$23,296,800</u>

NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)

The safety of dams contract obligation to the Bureau of Reclamation represents the District's share of the agricultural portion of repair costs incurred for the dam. The obligation is due in annual installments of \$60,000 through 2023 with a final payment of \$10,820 due in 2024. There is no provision for interest on this contract.

NOTE 7 – NET POSITION

Restricted net position represents the District's net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position for governmental activities is as follows:

Tabor	\$ 150,000
Bureau of Reclamation	 8,007,417
Total restricted net position	\$ 8,157,417

Restricted for tabor – This represents an amount that exceeds the 3% minimum requirement as outlined in the Colorado constitution. Under provisions of the Colorado constitution, a portion of the District's net position can be used for declared emergencies only and the District must maintain 3% or more of its fiscal year spending in this restricted account.

Restricted for Bureau of Reclamation – This represents amounts of specific ad valorem taxes collected in excess of the total debt payments and operation, maintenance and repair payments made to the Bureau of Reclamation beginning in 2018 and future years. These excess funds must be held and restricted to be used for the District's proportional share of future period replacements, additions, extraordinary maintenance, rehabilitation, betterment (in situations where recurrence of severe problems can be eliminated), and/or unforeseen and unscheduled emergency maintenance work incurred by the Bureau of Reclamation as provided for in the District's contract with the Bureau. At December 31, 2020, \$357,245 of restricted funds were held in the District's main demand deposit account, \$3,693,542 was held in U.S Treasury notes, \$3,733,305 in F.D.I.C insured brokered certificates of deposit, \$123,325 in money market funds and \$100,000 was held in a pledged U.S. Treasury Note.

NOTE 8 – FUND BALANCES

As of December 31, 2020, fund balances are composed of the following:

	General
	<u>Fund</u>
Nonspendable –	
Prepaid items	\$ 1,005,263
Long-term fund advances (net)	1,708,575
Other advance deposits	(282,659)
Restricted –	
Tabor	150,000
Bureau of Reclamation	8,007,417
Committed –	
Repayment obligation	1,500,000
Development of enlargement space	2,000,000
Assigned –	
Subsequent year's budget	972,698
Unassigned	3,936,654
Total fund balances	<u>\$ 18,997,948</u>

NOTE 9 - RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, property and casualty, errors and omissions, injuries to employees and health claims. Risks of loss from property and liability coverage are covered by the District's participation in the Colorado Special District's property and liability pool which is a separate and independent governmental public entity risk pool formed through intergovernmental agreement by member special districts to provide defined liability and property coverage. The aggregate limit of losses paid by the pool for property claims is limited to \$1,000,000 with commercial company reinsurance covering any losses in excess of that amount up to \$2,000,000. All other risks of loss are handled by the purchase of commercial insurance. Settled claims from the liability pool and commercial policy have not exceeded the insurance coverage in any of the past three years.

NOTE 10 - EMPLOYEE BENEFITS

The District contributes to the Southeastern Colorado Water Conservancy District 401(a) Plan (the Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by Equitable Financial Life Insurance Company.

Benefit terms for the Plan, including participation criteria and contribution requirements, are established and may be amended by the Board of Directors. For each employee the Plan provides for employer contributions of up to 10% of compensation. For the year ended December 31, 2020, the District recognized pension expense of \$105,942.

Employees are immediately vested in District contributions and earnings on those contributions upon becoming a participant which occurs when an employee completes one year of service.

NOTE 10 - EMPLOYEE BENEFITS (Cont'd.)

The District also contributes to the Southeastern Colorado Water Conservancy District 457 Plan (the 457 Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by AXA Equi-Vest.

Benefit terms for the 457 Plan, including contribution requirements, are established and may be amended by the Board of Directors. For each employee, the 457 Plan provides for employee voluntary contributions and the District matches those employee contributions up to 5% of compensation. For the year ended December 31, 2020, employee contributions totaled \$96,228 and the District recognized pension expense of \$53,620.

Employees are immediately vested in both the District's contributions and their own contributions, along with the earnings on those contributions.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

Colorado voters passed an amendment to the state constitution which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the Tabor amendment, is complex and subject to judicial interpretation; however, the District believes it is in compliance with the requirements of the amendment. The District has made certain interpretations of the amendment's language in order to determine its compliance.

The District has contracted with the U.S. government to repay approximately \$63 million of costs incurred by the U.S. government in the construction of the Fountain Valley conduit which is operated by the Fountain Valley Authority (the Authority). A related contract with the Authority provides that the Authority will pay an annual conveyance service charge to the District in an amount equal to the payment due the U.S. government. Terms of the contract provide that the District is not responsible for repayment in the event of default by the Authority. The 2020 charge and related revenue totaled \$5,334,080. The present value of the future minimum lease payments at December 31, 2020 is estimated to be \$10,061,008.

On September 20, 2018, the U.S. Bureau of Reclamation and the District completed Amendment 11 to the Fryingpan-Arkansas Contract. This amendment amortized semi-annual installments of \$733,786 to decrease the remaining debt of the Project through the remaining contract term ending in December 2031. The amendment required an upfront or pre-payment of the District portion of the operations maintenance and replacement for the Project. This pre-payment was based on an estimation of costs as well as a true-up process of actual cost calculated with each semi-annual installment. Pre-payment for operations maintenance and replacement for the Project was completely used by December 31, 2019. The Amendment also requires the District to hold in restricted reserve the amount of any annual Project-related property tax collected less the total annual installment. At December 31, 2020 the excess collections totaled \$8,007,417.

The total 2020 installments made to the U.S. Bureau of Reclamation was \$7,701,929.

On March 11, 2020, the World Health Organization declared the outbreak of coronavirus (COVID-19) a pandemic. While the disruption is currently expected to be temporary, there is considerable uncertainty around the duration. As a result, economic uncertainties have arisen which may negatively impact operations or carrying value of assets. Other financial implications may result and such potential impact is unknown at this time. As of December 31, 2020, the District has received \$23,700 in Coronavirus Relief Funding from the Colorado Department of Local Affairs (DOLA).

REQUIRED SUPPLEMENTARY INFORMATION

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT BUDGETARY COMPARISON SCHEDULE GENERAL FUND YEAR ENDED DECEMBER 31, 2020

	Budgeted Original	Amounts <u>Final</u>	Actual Budget <u>Basis</u>	Variance With Final Budget Favorable (Unfavorable)
REVENUES	• • • • • • • • •	• • • • • • • • •	• • • • • • • • •	
Property taxes	\$ 8,608,107	\$ 8,608,107	\$ 8,546,317	\$ (61,790)
Collection fees	(147,629)	(147,629)	(141,592)	6,037
Specific ownership taxes	743,578	743,578	951,915	208,337
Winter water storage	117,600	117,600	124,563	6,963
Excess capacity contract	277,662	277,662	277,662	-
Charges for services	1,513,959	1,513,959	1,422,524	(91,435)
Intergovernmental	300,000	300,000	-	(300,000)
Fountain Valley Authority contract revenue	5,365,000	5,365,000	5,334,080	(30,920)
Interest revenue	213,535	213,535	144,617	(68,918)
Other	-	-	23,700	23,700
TOTAL REVENUES	16,991,812	16,991,812	16,683,786	(308,026)
EXPENDITURES Current -				
Outside and professional services	1,261,416	1,261,416	679,123	582,293
Human resources	1,710,556	1,710,556	1,620,075	90,481
Meeting and travel expenditures	145,536	145,536	31,553	113,983
Headquarter operations	244,336	244,336	196,759	47,577
Water conservation and education	42,367	42,367	26,842	15,525
Winter water storage	117,600	42,507	124,563	(6,963)
Excess capacity contract	277,662	277,662	277,662	(0,903)
Fountain Valley Authority				-
contract payments	5,365,000	5,365,000	5,334,080	30,920
Bureau operations, maint. & repair	8,774,109	8,774,109	11,469,204	(2,695,095)
Bureau operations, OM&R credits	(1,579,340)	(1,579,340)	(6,313,717)	
Contingency and other	350,000	350,000	-	350,000
Capital outlay	100,000	100,000	36,993	63,007
Debt service	1,467,572	1,467,572	1,467,572	-
TOTAL EXPENDITURES	18,276,814	18,276,814	14,950,709	3,326,105
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(1,285,002)	(1,285,002)	1,733,077	3,018,079
FUND BALANCE, January 1	(1,142,926)	(1,142,926)	17,264,871	18,407,797
FUND BALANCE, December 31	<u>\$ (2,427,928)</u>	<u>\$ (2,427,928)</u>	<u>\$ 18,997,948</u>	\$ 21,425,876

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SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT RECONCILIATION OF THE BUDGETARY BASIS OF ACCOUNTING TO GAAP BASIS OF ACCOUNTING GENERAL FUND YEAR ENDED DECEMBER 31, 2020

BUDGETARY BASIS

Explanation of differences between budgetary revenues and GAAP revenues and budgetary expenditures and GAAP expenditures

REVENUES Actual amounts (budgetary basis) of revenues from		
budgetary comparison schedule	\$	16,683,786
Differences - budget to GAAP -		
Classification of collection fees		141,592
GAAP BASIS REVENUE	<u>\$</u>	16,825,378
EXPENDITURES		
Actual amounts (budgetary basis) of expenditures from		
budgetary comparison schedule	\$	14,950,709
Differences - budget to GAAP -		
Classification of collection fees		141,592
GAAP BASIS EXPENDITURES	\$	15,092,301

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION DECEMBER 31, 2020

BUDGETARY INFORMATION

Southeastern Colorado Water Conservancy District (the District) adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedule.

On or before October 15, the executive director and the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments. The District adopts budgets for all funds. The general fund uses the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law by the passage of appropriation resolutions. Budgetary control exists at the total fund level and encumbrance accounting is not employed as a part of the budgetary process.

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ADDITIONAL INFORMATION

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT SCHEDULE OF REVENUES AND EXPENDITURES WATER AND STORAGE ACTIVITY ENTERPRISE FUND BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2020

	Final <u>Budget</u>	Actual (Non-GAAP <u>Basis)</u>	Variance With Final Budget Positive <u>(Negative)</u>
REVENUES			
Charges for services	\$ 1,128,90	1 \$ 1,869,629	\$ 740,728
Intergovernmental	190,00	- 0	(190,000)
Interest	195,42	2 107,877	(87,545)
TOTAL REVENUES	1,514,32	3 1,977,506	463,183
EXPENDITURES			
Current -			
Outside services	215,42	9 88,304	127,125
Personnel services	731,74	8 686,703	45,045
Office and administrative expenses	492,32	9 498,287	(5,958)
Travel and related expenses	4,32	5 -	4,325
Legislative and water education	324,76	3 159,034	165,729
Contingency	350,00	- 0	350,000
Capital outlay	1,375,00	- 0	1,375,000
Debt service	60,00	0 60,000	-
Transfers	4,800,00	0 4,800,000	
TOTAL EXPENDITURES	8,353,59	4 6,292,328	2,061,266
EXCESS (DEFICIENCY) OF			
REVENUES OVER EXPENDITURES	\$ (6,839,27	<u>1</u>) (4,314,822)	\$ 2,524,449
GAAP ADJUSTMENTS			
Principal payment on contract obligation		60,000	
CHANGE IN NET POSITION		<u>\$ (4,254,822)</u>)

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SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT SCHEDULE OF REVENUES AND EXPENDITURES ARKANSAS VALLEY CONDUIT ENTERPRISE FUND BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2020

			Variance With
		Actual	Final Budget
	Final	(Non-GAAP	Positive
	Budget	<u>Basis)</u>	(Negative)
REVENUES			
Charges for services	\$ 178,449	\$ 205,717	\$ 27,268
Intergovernmental	166,160	124,183	(41,977)
Interest	-	10,575	10,575
Transfers	 	4,800,000	4,800,000
TOTAL REVENUES	 344,609	5,140,475	4,795,866
EXPENDITURES			
Current -			
Outside services	92,991	271,520	(178,529)
Personnel services	186,769	187,784	(1,015)
Office and administrative expenses	13,676	11,709	1,967
Travel and related expenses	42,068	187	41,881
Legislative and water education	9,105	5,169	3,936
Contingency	 240,000		240,000
TOTAL EXPENDITURES	 584,609	476,369	108,240
EXCESS (DEFICIENCY) OF			
REVENUES OVER EXPENDITURES	\$ (240,000)	\$ 4,664,106	\$ 4,904,106

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SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT SCHEDULE OF REVENUES AND EXPENDITURES HYDRO PROJECT FUND BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2020

	 Final Budget	()	Actual Jon-GAAP Basis)	Variance with Final Budget Positive (Negative)
REVENUES AND OTHER FINANCING SOURCES				
Charges for services	\$ 1,282,500	\$	1,372,798	90,298
Proceeds from borrowings	400,460		400,460	-
Investment earnings	594		553	(41)
Miscellaneous revenue	 -		(248)	(248)
TOTAL REVENUES AND OTHER				
FINANCING SOURCES	 1,683,554		1,773,563	90,009
EXPENDITURES Current - Outside services Personnel services Office and administrative expenditures Interest expense Contingency Capital outlay	396,750 47,511 121,762 347,844 50,000 490,000		222,394 23,144 117,180 345,826 	174,356 24,367 4,582 2,018 50,000 479,400
TOTAL EXPENDITURES	 1,453,867		719,144	734,723
EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCIAL SOURCES OVER EXPENDITURES	\$ 229,687		1,054,419	<u>\$ 824,732</u>
GAAP ADJUSTMENTS Proceeds from borrowings Depreciation Capital outlay			(400,460) (364,348) 10,600	
CHANGE IN NET POSITION - GAAP BASIS		\$	300,211	

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT SCHEDULE OF REVENUES AND EXPENDITURES GENERAL FUND YEAR ENDED DECEMBER 31, 2020

REVENUES

Property taxes -	
Contract mill levy collection	\$ 8,153,736
Operating tax revenue	313,517
Abatement and refund of tax collections	85,314
Prior year tax	(6,250)
Total property taxes	8,546,317
Specific ownership taxes	951,915
Fountain Valley Authority contract revenue	5,334,080
Winter water storage	124,563
Excess capacity contract	277,662
Charges for services -	
Enterprise administration reimbursement	1,422,524
Total charges for services	1,422,524
Investment revenue -	
Interest income	28,907
Income to fair value adjustment	(20,501)
Interest on bonds	136,211
Total investment revenue	144,617
Other -	
Sundry	23,700
TOTAL REVENUES	16,825,378
EXPENDITURES	
Outside and professional services -	
Annual audit	36,831
Legal representation	221,422
Consulting/lobbying services	420,870
Total outside and professional services	679,123

SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.) GENERAL FUND YEAR ENDED DECEMBER 31, 2020

EXPENDITURES (Cont'd.)

Human resources -	
Staff payroll	\$ 1,143,573
Directors' payroll	36,000
Payroll taxes	81,113
Retirement benefits	159,562
Health benefits	199,827
Total human resources expenditures	1,620,075
Meeting and travel expenditures -	
Directors - meeting and travel	7,112
Executive - meeting and travel	4,293
Staff - meeting and travel	20,148
Total meeting and travel expenditures	31,553
Headquarter operations	
Repairs and maintenance	23,279
Computer	65,998
Insurance	26,123
Subscriptions and fees	24,578
Office supplies	19,121
Awards & gifts	708
Communications	18,373
Postage & shipping	3,104
Utilities	15,475
Total headquarter operations expenditures	196,759
Water conservation and education	26,842
Collection fees	141,592
Winter water storage and excess capacity	124,563
Excess capacity contract	277,662
Fountain Valley Authority contract payments	5,334,080
Bureau operations, maintenance & repairs	5,155,487
Capital outlay - acquisition of capital assets	36,993
Debt service principal	1,467,572
TOTAL EXPENDITURES	\$ 15,092,301