

# Annual Financial Report 2018



**Southeastern  
Colorado  
Water  
Conservancy**

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**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
**DECEMBER 31, 2018**



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## **INDEPENDENT AUDITORS' REPORT**

Board of Directors  
Southeastern Colorado Water Conservancy District  
Pueblo, Colorado

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Southeastern Colorado Water Conservancy District (District) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatements of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of an entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## INDEPENDENT AUDITORS' REPORT - CONTINUED

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### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the District as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### *Other Matters*

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Revenues and Expenditures – Water Activity Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – Hydro Project Enterprise Fund – Budget and Actual, the Schedule of Revenues and Expenditures – General Fund, and the Statement of Changes in Fiduciary Net Assets and Liabilities – Agency Fund (additional information) are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The additional information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, additional information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



Colorado Springs, Colorado  
April 10, 2019



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### INTRODUCTION

This discussion and analysis is to provide an overview of the Southeastern Colorado Water Conservancy District's financial condition and operating results of the past year and to inform our constituents about the District's financial issues and activities. We encourage readers to consider all of the information presented here including the independent auditors' report, the basic financial statements, notes, and supplementary information.

Government wide activities and assets include both the Governmental (District) and the Proprietary (Enterprise) Funds. The District functions as a Governmental Fund with one set of standard accounting policies and the Enterprise funds function as Business-type Proprietary Funds with a different set of standard accounting policies both in accordance with generally accepted accounting principles. These policies are discussed in the summary of significant accounting policies in Note one to the financial statements. Reconciliations for the Governmental Fund and activities are necessary in order to make a consolidated presentation.

### FINANCIAL HIGHLIGHTS

1. Government wide assets exceed its liabilities and deferred inflows of resources by \$138,407,533 at December 31, 2018. The District's ongoing obligations may use the unrestricted net position of the governmental activities balance of \$10,848,966 at December 31, 2018. Unrestricted net position of the Business-type activity total \$8,693,163 at December 31, 2018 and may be used to meet ongoing obligations. The combined total of unrestricted net position available to meet ongoing obligations is \$19,542,129.
2. The District's net position (government wide) increased from \$133,452,744 at December 31, 2017 to \$138,407,533 at December 31, 2018. This is an increase of \$4,954,789 or 3.71 percent during year-end December 31, 2018.
3. The most significant asset of the District is its perpetual water rights that are reported at \$132,237,478. Note five presents more detail relating to the District's capital assets. To calculate the government wide Net Position of \$138,407,533, the carrying value of the perpetual water rights and land is combined with other assets and long-term liabilities, along with deferred inflows of resources. The Statement of Net Position clearly illustrates these details.
4. The District's debt primarily consists of the amount due to the U.S. Bureau of Reclamation (Reclamation) associated with the Fryingpan-Arkansas Project construction contract totaling \$19,078,438 at December 31, 2018. The reported financial statement resulted in a debt increase that was directly related to the Amendment 11 reconciliation of the Fryingpan-Arkansas contract with the Reclamation that was executed in September 2018. Contract Amendment 11 altered the debt schedule and amortized payment plan. Details of this obligation are found in Note 6.

5. Business-type activities debt includes the Safety of Dams obligation of \$310,820, as well as the ongoing Hydroelectric Power construction loan of \$15,932,240, for a total long-term debt of \$16,243,060. In 2018, the Business-type activities continued loan withdrawals from the Colorado Water Conservation Board for construction of the Hydroelectric Power Project at the Pueblo Dam. This is an increase in long-term liabilities in the amount of \$9,878,096 at year-end December 31, 2018. Details of this obligation are found in Note 6.

## **OVERVIEW**

This annual report includes a series of financial statements. In addition to this Management's Discussion and Analysis (MD&A), the report consists of (1) government wide statements, (2) fund financial statements, (3) the notes to the financial statements, (4) required supplementary information, and (5) additional information.

The first two basic statements present a government wide view of the District's finances. All District operations are categorized and reported as either governmental or business-type activities. Governmental activities include basic governmental and administrative services, the repayment of primary debt, and the protection of the District's water rights. The District's business-type activities carried out by the Proprietary Funds include the sale and administration of water from the Fryingpan-Arkansas Project, related surcharges, and Return flows. The Safety of Dams repayment obligation is a long-term debt of the business type activity. Other projects include: (1) The Arkansas Valley Conduit Project, (2) the Excess Capacity Master Contract, (3) Enlargement of the Pueblo Reservoir and Turquoise Lake, (4) the Lease of Power Privilege for Hydroelectric Power at the Pueblo Dam, as well as the construction of the Hydroelectric Powerhouse facility, and (5) other water issues and projects as identified by the Board of Directors. These government wide statements are designed to present both the governmental and business-type activities as a consolidated total for the District.

Note that financial statement classification and groupings have changed from prior years in order to more closely match changes to internal accounting and the overall strategic plan of the District and Enterprise.

## **BASIC FINANCIAL STATEMENTS**

- The Statement of Net Position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets of the District, the liabilities it owes and its deferred inflows and the net difference at December 31, 2018. The net difference is further separated into amounts for net investment in capital assets, restricted for specific purposes, and unrestricted amounts. Governmental and business type activities are reported on the accrual basis of accounting. The Statement of Net Position demonstrates that the District is in a solid position for future operations with net position that has steadily increased in recent years.
- The Statement of Activities focuses on the gross and net costs of the District's programs and the extent to which such programs rely upon general revenues. This

statement summarizes and simplifies the user’s ability to determine the extent to which the programs are self-supporting and/or subsidized by general revenues.

- Fund financial statements focus separately on the governmental fund and the proprietary funds. Governmental fund statements follow the more traditional presentation of financial statements and include a reconciliation of the governmental Fund Balance Sheet to the Statement of Net Position and a reconciliation of the governmental fund Statement of Revenues, Expenditures, and Changes in Funds Balance to the Statement of Activities. Statements for the District’s proprietary fund follow the governmental fund and include a Statement of Net Position, Statement of Revenues, Expenses, and Changes in Fund Net Position, and Statement of Cash Flows.
- The notes to the financial statements provide additional disclosures required by generally accepted accounting principles and provide information to assist the reader in understanding the District’s financial condition.

The MD&A is intended to explain the significant changes in the financial position and differences in operations between current and prior years. The MD&A includes currently known information that management is aware of at the date of the auditor’s report. Please read it in conjunction with the District’s financial statements that follow this section.

## GOVERNMENT WIDE

The District had a successful year in 2018. The total Net Position is the best indicator in this presentation of a successful year as it displays the increased net position at December 31, 2018.

<b>Government Wide</b>			
<b>Condensed Statement of Net Position</b>			
<b>December 31</b>			
	<u>2018</u>	<u>2017</u>	<u>Dollar Change</u>
Current and other assets	\$ 38,367,731	\$32,141,785	\$6,225,946
Capital Assets, net	<u>150,225,654</u>	<u>140,469,882</u>	<u>9,755,772</u>
Total Assets	<u>188,593,385</u>	<u>172,611,667</u>	<u>15,981,718</u>
Current and other liabilities	8,199,045	8,282,070	(83,025)
Long-term liabilities	<u>33,986,209</u>	<u>23,029,144</u>	<u>10,957,065</u>
Total Liabilities	<u>42,185,254</u>	<u>31,311,214</u>	<u>10,874,040</u>
Deferred inflows of resources	<u>8,000,598</u>	<u>7,847,709</u>	<u>152,889</u>
Net investment in capital assets	114,317,573	115,483,935	(1,166,362)
Restricted for TABOR	150,000	150,000	-
Restricted for BOR	4,397,831	-	4,397,831
Unrestricted	<u>19,542,129</u>	<u>17,818,809</u>	<u>1,723,320</u>
<b>Total Net Position</b>	<b><u>\$138,407,533</u></b>	<b><u>\$133,452,744</u></b>	<b><u>\$4,954,789</u></b>

## GOVERNMENTAL ACTIVITIES

The following table compares revenues and expenses for the governmental activities for 2018 and 2017.

<b>Condensed Comparative Statement of Activities</b>			
<b>Governmental Activities</b>			
<b>Year Ending December 31</b>			
	<b>2018</b>	<b>2017</b>	<b>Dollar Change</b>
<b>Revenues</b>			
Program revenues			
Charges for services	\$6,967,849	\$7,878,091	(\$910,242)
Grants	-	-	-
General Revenues			
Property taxes	7,757,407	7,388,181	369,226
Specific ownership taxes	984,131	985,026	(895)
Investment earnings	126,451	72,035	54,416
Other	(5,233)	5,354	(10,587)
<b>Total Revenues</b>	<u>15,830,605</u>	<u>16,328,687</u>	<u>(498,082)</u>
<b>Expenses</b>			
General government	10,713,409	10,433,962	279,447
<b>Total Expenses</b>	<u>10,713,409</u>	<u>10,433,962</u>	<u>279,447</u>
<b>Change in net position</b>	5,117,196	5,894,725	(777,529)
<b>Net position, beginning of year</b>	<u>124,037,258</u>	<u>118,142,533</u>	<u>5,894,725</u>
<b>Net position, end of year</b>	<u><u>\$129,154,454</u></u>	<u><u>\$124,037,258</u></u>	<u><u>\$5,117,196</u></u>

The contract between the District and Reclamation stipulates that the District is responsible for repayment of a portion of the costs of the Fryingpan-Arkansas Project. The total original repayment obligation for the District was \$132,237,478. This represented \$74,348,993 allocated to agriculture and \$57,888,485 allocated to municipal and industrial. Each year the District also incurs operating and maintenance costs.

In September 2018, the U.S. Bureau of Reclamation and the District completed Amendment 11 to the Fryingpan-Arkansas Contract. This amendment amortized semi-annual installments of \$733,786 which total \$1,467,572 annually to decrease the remaining debt of the Fryingpan-Arkansas Project through the remaining contract period, December 2031. The Amendment requires an upfront or pre-payment of the District portion of the operations maintenance and replacement (OM&R) for the Project. This pre-payment is based on estimated costs and estimated Reclamation credits as well as a true-up process of actual cost and credits calculated with each semi-annual installment. Pre-payment for OM&R for the Fryingpan-Arkansas Project at December 31, 2018 totaled \$1,171,107.

The Amendment also requires that the District hold a restricted reserve in the amount of any annual Fryingpan-Arkansas Project property tax collected less the total annual installment payments. At December 31, 2018 the excess collections totaled \$2,843,757. Due to modifications made to the contract and the reconciliation process, the U.S Bureau of Reclamation held additional funds described as the Water User Account, in the amount of \$1,454,074 to be used in the June 2019 installment calculation.

The total installment payments made to the U.S. Bureau of Reclamation (Bureau) in 2018 were \$4,494,669. The Bureau deposited amounts into the Fry-Ark Water Users Account totaling \$1,454,074. The Bureau also considered a portion of the amounts paid in 2018 to be pre-paid OM&R of \$1,717,107. Additionally, the Bureau applied \$1,467,572 to reduce the outstanding debt. The total amounts deposited, considered pre-paid and applied to the debt exceeded the total installment payments made to the Bureau by the District resulting in a net credit of \$144,084. This credit is reported as negative *Bureau operations, maintenance, repairs and credits* in the Statement of Revenues and Expenditures and Changes in Fund Balance Governmental Fund.

The U.S Bureau of Reclamation applies other miscellaneous revenues according to Public Law 111-11. These revenues are applied to the pay off the South Outlet construction at the Pueblo Dam, Ruedi Reservoir and the Fountain Valley Authority primary debt. The future use of these funds will be applied towards the Arkansas Valley Conduit, a feature that has not yet been completed, but part of the original Fryingpan-Arkansas Project authorization. It is estimated the repayment of the Arkansas Valley Conduit project will begin when final construction of the project is completed.

The District experienced an increase of \$369,226 in property tax revenues. Assessments of property taxes are done in the year prior to receipt of ad valorem tax. In 2018, Specific Ownership tax revenues experienced a small decrease when compared to prior year of \$895. Specific Ownership taxes are assessed on personal vehicles, boats, etc., and represents a growing economic condition.

The general government expense increased by 2.6 percent from 2017 to 2018. The majority of the increase is due to human resources, headquarters operations, depreciation, and capital improvements expenditures. The 2018 capital outlay for the District consisted of finishing the parking lot re-pavement project, upgraded the parking lot lighting, purchase of a new server as well as a new phone equipment system for the headquarter office. This capital outlay ensures regular maintenance regarding the District headquarters and grounds as well as ensuring dependable technology. Total capital expenditures at year-end 2018 were \$139,221.

The first year of the Excess Capacity Master Contract for storage in Pueblo Reservoir was 2017. The fees are collected from participants and paid to Reclamation in 2017 and represent a pre-payment and deferred revenue in 2018. The 2018 total amount of the Excess Capacity Master Contract storage was \$265,959.

## BUSINESS TYPE ACTIVITIES

The Business Activity Enterprise (Enterprise) functions from a solid financial base; however, the success of the proprietary funds is more accurately measured by the impact that it has facilitating projects and programs within the District that benefit our constituents. The Enterprise funds have also seen the construction on the Hydroelectric Power Project at Pueblo Dam. The development of hydroelectric power as an additional revenue source will significantly increase the future financial activity within the Proprietary Funds. The 2017 Annual Financial report was the first year in which the Enterprise Activities were reported as two separate funds being the Water Activity fund and the Hydroelectric Power Project fund.

In 2017, construction began on the Hydroelectric Power Project with expected completion in 2019. In 2018, a total of \$9,878,096 was drawn from the CWCB loan and the interest during construction expense was paid in the amount of \$100,842.

Progress continues to be made by serving as a leader for community water development projects. Arkansas Valley Conduit Project continues to move forward as District Staff works with the U.S. Bureau of Reclamation towards the final design of the project.

In 2018, Project water and Return flow water sales produced \$238,076 in revenues. Water sales have a direct effect on related surcharges that we collect. The type of surcharges we collect on include the Safety of Dams for Pueblo Dam, Environmental and the Water Activity Enterprise.

In 2018, the Safety of Dams for Pueblo Dam surcharge was \$190,150, the Environmental Stewardship surcharge was \$201,797 and the Water Activity Enterprise surcharge was \$222,526. Total 2018 surcharge revenue was \$614,473.

The following table compares revenues and expenses for the business type activities separated by the Water Activities and the Hydroelectric Project for 2018 compared to 2017.

	2018 Water Activity	2018 Hydro Project	2017	Dollar Change 2018 from 2017
<b>Revenues</b>				
Program Revenues				
Charges for services & sales	\$1,293,500	\$0	\$1,471,892	(\$178,392)
Intergovernmental revenue	172,844	-	56,687	116,157
General Revenues	-	-	-	-
Misc Revenues	-	73,500	-	73,500
Investment earnings	169,570	166	80,103	89,633
Total Revenues	<u>1,635,914</u>	<u>73,666</u>	<u>1,608,682</u>	<u>100,898</u>
<b>Expenses</b>				
Water Activity Enterprise	1,479,607	392,380	1,841,011	30,976
Total Expenses	<u>1,479,607</u>	<u>392,380</u>	<u>1,841,011</u>	<u>30,976</u>
Change in net position	156,307	(318,714)	(232,329)	69,922
Net position, January 1	11,394,338	(1,978,852)	9,647,815	(232,329)
Net position, December 31	<u>\$11,550,645</u>	<u>(\$2,297,566)</u>	<u>\$9,415,486</u>	<u>(\$162,407)</u>

## **BUDGET ANALYSIS**

In December 2017, the District's Board of Directors adopted a budget for the Governmental Fund for the calendar year 2018 following a public hearing as required by state law. The original budget appropriations for year ending December 31, 2018 totaled \$16,204,920. The District chose not to modify the expenditures by amendment in 2018. Actual expenditures for 2018 totaled \$9,402,011. The budget variance of \$6,802,909 is mainly due to Amendment 11 of the Fryingpan-Arkansas contract in which the remaining debt of the contract was amortized over the remaining contract period.

In December 2017 and following a public hearing as required by law the Enterprise Board of Directors adopted a 2018 expenditure budget of \$2,708,761 for the Water Activity Fund and a 2018 expenditure budget of \$9,976,089 for the Hydroelectric Power Fund. As a result of ongoing construction on the Hydroelectric Power Project in 2018, the Board of Directors amended by resolution to increase the Hydroelectric Power Fund expenditure budget by \$109,021, for a total expenditure budget of \$10,085,110.

The 2018 actual expenditures for the Water Activity Fund at year-end was \$1,539,607, with a total variance of \$1,169,154. The variance was due to delay in project and programs relating to outside services as well as administration, personnel, and overhead cost.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

At December 31, 2018, the District had \$132,257,570 invested in perpetual water rights and land classified as a non-depreciable capital asset. Office furniture and equipment was inventoried and obsolete items were removed from the asset list. Note five details the capital assets activity.

The District utilizes the collection of ad valorem property tax to retire the debt and pay for OM&R of the Fryingpan-Arkansas Project. Any annual collected ad valorem tax that are applicable to the Fryingpan-Arkansas Project but not paid to Reclamation are deposited in the restricted Fryingpan-Arkansas reserve, held by the District, as required by Amendment 11 of the Fryingpan-Arkansas contract.

The repayment contract period is 40 years with an extension of ten years. Amendment 11 of the Fryingpan-Arkansas contract amortized the debt payment over 50 years ending December 2031. The District principal balance owed at December 31, 2018 is \$19,078,438. Future payments will continue to be applied a total of \$1,467,572 annually to decrease the debt remaining on schedule. The contract does not contain a provision for interest and therefore has an effective interest rate of 0%.

In addition to the obligation for the original reimbursable construction costs, another contract was entered into on July 15, 1998 with Reclamation for the repayment of funds expended for a federally performed Safety of Dams modification program. The Water Activity fund pays \$60,000 per year from surcharge fees collected on water activities within the District boundaries for the agricultural portion of the debt. The municipal portion was paid off in 2010. The balance of this contract obligation at December 31, 2018 totals \$310,820.

The Enterprise continues to make advances on a loan from the Colorado Water Conservation Board for construction of the Hydroelectric Power Project at the Pueblo Dam. The Hydroelectric Power Project is expected to have construction complete in 2019. The total loan balance at December 31, 2018 was \$15,932,240.

The Enterprise increased Construction in Progress balance by \$9,688.860 for total balance of \$17,289,559 at year-end 2018. This is related to the Hydroelectric Construction Project at the Pueblo Dam.

<b>Capital Assets</b>		
<b>as of December 31</b>		
	2018	2017
Nondepreciable Assets		
Perpetual water rights	\$132,237,478	\$132,237,478
Land	20,092	20,092
Construction in Progress	-	20,600
	132,257,570	132,278,170
Depreciable Assets		
Buildings and Improvements	1,425,969	1,290,458
Furniture & Equipment	309,748	386,699
	1,735,717	1,677,157
Accumulated Depreciation	(1,057,192)	(1,086,144)
<b>Capital Assets, Net</b>	<b>\$132,936,095</b>	<b>\$132,869,183</b>

## FINANCIAL CONTACT

The District's financial statements are designed to present users with a general overview of the District's finances and to demonstrate the District's accountability. Any questions should be directed to the Finance Manager, Leann Noga at the Southeastern Colorado Water Conservancy District office at 31717 United Avenue, Pueblo, Colorado, 81001.



## **BASIC FINANCIAL STATEMENTS**



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2018**

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 364,963	\$ 10,129	\$ 375,092
Cash and cash equivalents - restricted	2,843,757	-	2,843,757
Investments	7,427,554	10,571,089	17,998,643
Investments - restricted	-	100,000	100,000
Receivables	8,108,010	104,794	8,212,804
Internal balances	1,687,109	(1,687,109)	-
Fry-Ark water user account	1,454,074	-	1,454,074
Prepaid contract obligation and other assets	7,383,361	-	7,383,361
Capital assets -			
Land and nondepreciable capital assets	132,257,570	17,289,559	149,547,129
Other capital assets, net of accumulated depreciation	678,525	-	678,525
Total Capital Assets	132,936,095	17,289,559	150,225,654
<b>TOTAL ASSETS</b>	162,204,923	26,388,462	188,593,385
<b>LIABILITIES</b>			
Accounts payable	60,518	880,834	941,352
Advance on contract obligation	5,358,324	-	5,358,324
Other advance deposits	272,382	11,489	283,871
Long-term liabilities -			
Due within one year -			
Contracts	1,467,572	60,000	1,527,572
Compensated absences	87,926	-	87,926
Due in more than one year -			
Loan contract	-	15,932,240	15,932,240
Contracts	17,610,866	250,820	17,861,686
Compensated absences	192,283	-	192,283
<b>TOTAL LIABILITIES</b>	25,049,871	17,135,383	42,185,254
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property taxes	8,000,598	-	8,000,598
<b>NET POSITION</b>			
Net investment in capital assets	113,857,657	482,821	114,340,478
Restricted for labor	150,000	-	150,000
Restricted for Bureau of Reclamation	4,297,831	100,000	4,397,831
Unrestricted	10,848,966	8,670,258	19,519,224
<b>TOTAL NET POSITION</b>	\$ 129,154,454	\$ 9,253,079	\$ 138,407,533

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2018**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>	
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>
Governmental activities -			
General government	\$ 10,713,409	\$ 6,967,849	\$ -
Total governmental activities	10,713,409	6,967,849	-
Business-type activities -			
Water activity	1,479,607	1,293,500	172,844
Hydro project	392,380	-	-
Total business-type activities	1,871,987	1,293,500	172,844
<b>TOTAL</b>	<b>\$ 12,585,396</b>	<b>\$ 8,261,349</b>	<b>\$ 172,844</b>
General revenues -			
Property taxes levied for general government purposes			
Property taxes levied for specific purposes			
Specific ownership taxes			
Unrestricted investment earnings			
Other			
Total general revenues			
Change in net position			
Net position, January 1			
Net position, December 31			

The accompanying notes are an integral part of this statement.

Net (Expense) Revenue  
and Change in Net Assets

<u>Governmental</u> <u>Activities</u>	<u>Business-Type</u> <u>Activities</u>	<u>Total</u>
\$ (3,745,560)	\$ -	\$ (3,745,560)
<u>(3,745,560)</u>	<u>-</u>	<u>(3,745,560)</u>
-	(13,263)	(13,263)
<u>-</u>	<u>(392,380)</u>	<u>(392,380)</u>
<u>-</u>	<u>(405,643)</u>	<u>(405,643)</u>
<u>(3,745,560)</u>	<u>(405,643)</u>	<u>(4,151,203)</u>
290,266	-	290,266
7,467,141	-	7,467,141
984,131	-	984,131
126,451	169,736	296,187
(5,233)	73,500	68,267
<u>8,862,756</u>	<u>243,236</u>	<u>9,105,992</u>
5,117,196	(162,407)	4,954,789
<u>124,037,258</u>	<u>9,415,486</u>	<u>133,452,744</u>
<u>\$ 129,154,454</u>	<u>\$ 9,253,079</u>	<u>\$ 138,407,533</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUND  
DECEMBER 31, 2018**

	General Fund
<b>ASSETS</b>	
Cash and cash equivalents	\$ 364,963
Cash and cash equivalents - restricted	2,843,757
Investments	7,427,554
Receivables	8,108,010
Advance to other fund	2,320,516
Fry-Ark water user account	1,454,074
Prepaid contract obligation and other prepaid items	7,383,361
<b>TOTAL ASSETS</b>	<b>\$ 29,902,235</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	
Liabilities -	
Accounts payable	\$ 60,518
Advance on contract obligation	5,358,324
Other advance deposits	272,382
Due to other fund	633,407
Total Liabilities	6,324,631
Deferred inflows of resources -	
Property taxes	8,000,598
Total deferred inflows of resources	
Total liabilities and deferred inflows of resources	14,325,229
Fund balances -	
Nonspendable	3,439,764
Restricted	4,447,831
Committed	3,500,000
Assigned	690,303
Unassigned	3,499,108
Total fund balances	15,577,006
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 29,902,235</b>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2018**

Total fund balance - governmental fund \$ 15,577,006

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental fund. The cost of these assets is capitalized and expensed over their estimated useful lives in the statement of net position and the statement of activities

Cost of capital assets	\$ 133,993,287	
Accumulated depreciation	<u>(1,057,192)</u>	132,936,095

Liabilities that are not due and payable in the current period are not reported in the governmental fund but are reported in the statement of net position as follows:

Contract payable	(19,078,438)	
Compensated absences	<u>(280,209)</u>	<u>(19,358,647)</u>

Total net position - governmental activities \$ 129,154,454

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUND  
YEAR ENDED DECEMBER 31, 2018**

	<u>General Fund</u>
<b>REVENUES</b>	
Property taxes	\$ 7,757,407
Specific ownership taxes	984,131
Fountain Valley Authority contract revenue	5,362,911
Winter water storage	169,784
Excess capacity contract	265,959
Charges for services	1,169,195
Investment revenue	126,451
Other	<u>(5,233)</u>
<b>TOTAL REVENUES</b>	<u><u>15,830,605</u></u>
<b>EXPENDITURES</b>	
Current -	
Outside and professional services	400,579
Human resources	1,449,633
Meeting and travel	77,877
Headquarter operations	172,613
Collection fees	128,716
Water conservation and education	39,946
Winter water storage	169,784
Excess capacity contract	265,959
Fountain Valley Authority contract payments	5,362,911
Bureau operations, maintenance, repairs and credits	(144,084)
Capital outlay	139,221
Debt service -	
Principal	<u>1,467,572</u>
<b>TOTAL EXPENDITURES</b>	<u><u>9,530,727</u></u>
<b>NET CHANGE IN FUND BALANCE</b>	6,299,878
<b>FUND BALANCE, January 1</b>	<u>9,277,128</u>
<b>FUND BALANCE, December 31</b>	<u><u>\$ 15,577,006</u></u>

The accompanying notes are an integral part of this statement.



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUND STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN FUND BALANCE  
TO THE STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2018**

Net change in fund balance - governmental fund \$ 6,299,878

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental fund as expenditures; however, these costs are reported in the statement of net position and allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay:

Depreciation expense	\$ (72,309)	
Capital outlay	139,221	66,912

In 2018, the contract with the Bureau of Reclamation was amended. This amendment resulted in a change of accounting estimate for the District. This change in estimate caused a difference in the amount of operation, repair and maintenance expenditures that are reported in the fund as compared to operation, repair and maintenance expenses reported in the governmental activities. (2,700,846)

The governmental fund reports the principal repayment of the contract obligation as an expenditure. 1,467,572

In the statement of activities, compensated absences are measured by the amounts earned during the year. In the governmental fund, however, expenditures for these items are measured by the amounts actually paid. This year the amount earned \$(104,246) was more than the amount paid \$(87,926). (16,320)

Change in net position - governmental activities \$ 5,117,196

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**DECEMBER 31, 2018**

	Business-Type Activities		
	Water Activity	Hydro Project	Total
<b>ASSETS</b>			
<b>CURRENT ASSETS</b>			
Cash and cash equivalents	\$ -	\$ 10,129	\$ 10,129
Investments	6,082,919	-	6,082,919
Accounts receivable	69,762	-	69,762
Accrued interest receivable	35,032	-	35,032
Due from other funds	633,407	-	633,407
<b>TOTAL CURRENT ASSETS</b>	<b>6,821,120</b>	<b>10,129</b>	<b>6,831,249</b>
<b>NONCURRENT ASSETS</b>			
Investments	4,488,170	-	4,488,170
Investments - restricted	100,000	-	100,000
Advance to other funds	470,000	-	470,000
Capital assets -			
Construction in progress	-	17,289,559	17,289,559
Total capital assets	-	17,289,559	17,289,559
<b>TOTAL NONCURRENT ASSETS</b>	<b>5,058,170</b>	<b>17,289,559</b>	<b>22,347,729</b>
<b>TOTAL ASSETS</b>	<b>11,879,290</b>	<b>17,299,688</b>	<b>29,178,978</b>
<b>LIABILITIES AND NET POSITION</b>			
<b>CURRENT LIABILITIES</b>			
Accounts payable	6,336	874,498	880,834
Contract with Bureau of Reclamation	60,000	-	60,000
Other advance deposits	11,489	-	11,489
<b>TOTAL CURRENT LIABILITIES</b>	<b>77,825</b>	<b>874,498</b>	<b>952,323</b>
<b>NONCURRENT LIABILITIES</b>			
Contract with Bureau of Reclamation	250,820	-	250,820
Advance from other fund	-	2,790,516	2,790,516
Loan contract	-	15,932,240	15,932,240
<b>TOTAL NONCURRENT LIABILITIES</b>	<b>250,820</b>	<b>18,722,756</b>	<b>18,973,576</b>
<b>TOTAL LIABILITIES</b>	<b>328,645</b>	<b>19,597,254</b>	<b>19,925,899</b>
<b>NET POSITION</b>			
Net investment in capital assets	-	482,821	482,821
Restricted	100,000	-	100,000
Unrestricted	11,450,645	(2,780,387)	8,670,258
<b>TOTAL NET POSITION</b>	<b>\$ 11,550,645</b>	<b>\$ (2,297,566)</b>	<b>\$ 9,253,079</b>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2018**

	Business-Type Activities		
	<u>Water Activity</u>	<u>Hydro Project</u>	<u>Total</u>
<b>OPERATING REVENUES</b>			
Charges for services	\$ 1,293,500	\$ -	\$ 1,293,500
<b>TOTAL OPERATING REVENUES</b>	<u>1,293,500</u>	<u>-</u>	<u>1,293,500</u>
<b>OPERATING EXPENSES</b>			
Outside and professional services	194,471	202,220	396,691
Office and administrative expenses	1,082,969	86,004	1,168,973
Meetings and travel	49	3,314	3,363
Partnerships and other payments	202,118	-	202,118
<b>TOTAL OPERATING EXPENSES</b>	<u>1,479,607</u>	<u>291,538</u>	<u>1,771,145</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(186,107)</u>	<u>(291,538)</u>	<u>(477,645)</u>
<b>NONOPERATING REVENUES (EXPENSE)</b>			
Intergovernmental revenue	172,844	-	172,844
Miscellaneous revenue	-	73,500	73,500
Interest expense	-	(100,842)	(100,842)
Interest revenue	169,570	166	169,736
<b>TOTAL NONOPERATING REVENUES (EXPENSES)</b>	<u>342,414</u>	<u>(27,176)</u>	<u>315,238</u>
<b>CHANGE IN NET POSITION</b>	156,307	(318,714)	(162,407)
<b>NET POSITION, January 1</b>	<u>11,394,338</u>	<u>(1,978,852)</u>	<u>9,415,486</u>
<b>NET POSITION, December 31</b>	<u>\$ 11,550,645</u>	<u>\$ (2,297,566)</u>	<u>\$ 9,253,079</u>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2018**

	Business-Type Activities		
	Enterprise Funds		
	Water Activity	Hydro Project	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash received from customers	\$ 1,305,596	\$ -	\$ 1,305,596
Cash paid for goods and supplies	(339,947)	(291,538)	(631,485)
Receipts for interfund services	-	291,538	291,538
Payments for interfund services	(1,138,446)	-	(1,138,446)
<b>NET CASH (USED) BY OPERATING ACTIVITIES</b>	<b>(172,797)</b>	<b>-</b>	<b>(172,797)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Intergovernmental revenue received	172,844	-	172,844
Miscellaneous revenue	-	73,500	73,500
Receipt from fund advance	55,891	50,240	106,131
<b>NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES</b>	<b>228,735</b>	<b>123,740</b>	<b>352,475</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Payment on contract obligation	(60,000)	-	(60,000)
Proceeds from issuance of debt	-	9,878,096	9,878,096
Interest paid	-	(100,842)	(100,842)
Capital expenditures	-	(9,901,000)	(9,901,000)
<b>NET CASH (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<b>(60,000)</b>	<b>(123,746)</b>	<b>(183,746)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest received	188,797	166	188,963
Maturity and sales of investments	4,625,000	-	4,625,000
Purchase of investments	(4,809,735)	-	(4,809,735)
<b>NET CASH PROVIDED BY INVESTING ACTIVITIES</b>	<b>4,062</b>	<b>166</b>	<b>4,228</b>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>-</b>	<b>160</b>	<b>160</b>
<b>CASH AND CASH EQUIVALENTS, January 1</b>	<b>-</b>	<b>9,969</b>	<b>9,969</b>
<b>CASH AND CASH EQUIVALENTS, December 31</b>	<b>\$ -</b>	<b>\$ 10,129</b>	<b>\$ 10,129</b>

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**STATEMENT OF CASH FLOWS (Cont'd.)**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2018**

	Business-Type Activities		
	Enterprise Funds		
	Water Activity	Hydro Project	Total
<b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>			
<b>TO NET CASH (USED) BY OPERATING ACTIVITIES</b>			
Operating income (loss)	\$ (186,107)	\$ (291,538)	\$ (477,645)
Adjustments to reconcile operating income (loss) to net cash (used) by operating activities -			
Change in assets and liabilities -			
Accounts receivable	12,096	-	12,096
Accounts payable	1,144	-	1,144
Other advance deposits	70	-	70
Due to other funds	-	291,538	291,538
	-	291,538	291,538
<b>NET CASH (USED) BY OPERATING ACTIVITIES</b>	<b>\$ (172,797)</b>	<b>\$ -</b>	<b>\$ (172,797)</b>
<b>SCHEDULE OF NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES</b>			
Change in fair value of investments	\$ (15,052)	\$ -	\$ (15,052)
Capital expenditures from accounts payable	\$ -	\$ 189,236	\$ 189,236

The accompanying notes are an integral part of this statement.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
FIDUCIARY STATEMENT OF NET POSITION  
AGENCY FUND  
DECEMBER 31, 2018**

	<u>Agency Fund</u>
<b>ASSETS</b>	
Investments	\$ <u>400,203</u>
<b>TOTAL ASSETS</b>	<b>\$ <u><u>400,203</u></u></b>
<b>LIABILITIES</b>	
Deposits	\$ <u><u>400,203</u></u>
<b>TOTAL LIABILITIES</b>	<b>\$ <u><u>400,203</u></u></b>

The accompanying notes are an integral part of this statement.

**NOTES TO FINANCIAL STATEMENTS**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Southeastern Colorado Water Conservancy District (the District) was created in 1958 under Colorado statutes to manage water resources of the Arkansas River Basin and to function as the legal taxing agency for the administration of the Fryingpan-Arkansas project and contracting agent with the federal government for reimbursable costs of the project.

The financial statements of the District have been prepared in accordance with accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting and reporting practices used by the District are described below.

**A. REPORTING ENTITY**

As required by generally accepted accounting principles, the District (the primary government) includes, if applicable, component units in its financial statements based upon financial accountability. Inasmuch as no component unit meets the criteria for inclusion, no component unit financial statements have been included.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The basic financial statements include both government-wide (based on the District as a whole) and fund financial statements. The government-wide financial statements, which include the statement of net position and the statement of activities, report information on all the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities demonstrates the degree to which the direct expenses of a functional category or activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a function or activity. Program revenues include, if applicable, (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or activity; (2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity; and (3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other internally dedicated resources are reported as general revenues rather than program revenues. The net cost by function or business-type activity is normally covered by general revenues such as property taxes, specific ownership taxes or other unrestricted revenues.

Separate fund financial statements are provided for the major governmental fund, the major proprietary funds and the fiduciary fund, even though the latter is excluded from the government-wide financial statements.

The District's fiduciary fund is presented in the fund financial statements by type since by definition these assets are held for the benefit of third parties and cannot be used to assist the activities or obligations of the government. These funds are not incorporated into the government-wide statements.



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

The government-wide focus is more on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

**C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fund financial statements for the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied, while grants and similar items are recognized as revenue when all eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenue to be available if collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred as is the case with accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when the liability has matured and payment is due. General capital asset acquisitions are reported as expenditures in the governmental fund, while proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, specific ownership taxes, interest and charges for services are considered revenues susceptible to accrual. Contributions and miscellaneous revenue are recorded as revenues when received in cash because they are not generally measurable until received in cash.

Business-type activities and the proprietary funds are accounted for using the flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the activity or fund are included on the statement of net position. The proprietary fund-type operating statements present increases (revenues) and decreases (expenses) in net position. The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds' principal ongoing operation. The principal operating revenues of the District's water activity enterprise funds and the hydro project enterprise fund are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, along with administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**GOVERNMENTAL FUND**

The District reports the following major governmental fund:

- The general fund is the primary operating fund of the District and is always classified as a major fund. The general fund is used to account for all financial resources of the District except those required to be accounted for in a separate fund. Major revenue sources include property taxes, specific ownership taxes, and contractual revenue. Primary expenditures include general government and debt service.

**PROPRIETARY FUNDS**

The following is a description of the major proprietary funds of the District:

- The water activity fund includes the sale and administration of water for the Fryingpan-Arkansas project, related surcharges and return flows. In addition, this fund is responsible for the safety of dams repayment obligation. Other projects accounted for in this fund include (1) the Arkansas Valley Conduit; (2) the excess capacity master contract; and (3) possible enlargement of the Pueblo Reservoir and Turquoise Lake. This fund also may include other water related programs and projects as identified by the board of directors.
- The hydro project fund, which began construction during the latter part of 2017, was created to develop hydro power on the Pueblo Dam. Activities of the fund include construction, administration, operation and maintenance of the hydro project, along with accumulation of resources for the payment of principal and interest on long-term debt. The revenues generated by the hydro project are pledged as collateral for the repayment of the contract loan. All costs are financed through charges to customers with rates established based on contractual agreement.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this rule is the administrative charge imposed on the water activity enterprise fund by the general fund. Elimination of this charge would distort the direct costs and program revenues reported for the functions affected.

**D. BUDGETARY PRINCIPLES**

The District adheres to the following procedures in establishing its budgets:

On or before October 15 of each year, the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments and the District adopts budgets for all funds. All funds, including the enterprise funds, use the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law through the passage of appropriation resolutions. Budgetary control exists at the total fund level and the budget amounts reported reflect all amendments, if any, enacted by the District.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**E. CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash and cash equivalents consist of interest and non-interest-bearing demand deposits. Investments include money market mutual funds, and Colotrust, U.S. Treasury and agency securities that are reported at fair value. Any related unrealized gain or loss is included as part of investment revenue.

For purposes of the statement of cash flows, the District considers demand deposits to be cash and cash equivalents.

**F. PROPERTY TAXES**

Property taxes are levied by December 15 of each year based on the assessed value of property as certified by the County Assessor in each county within the District's boundaries by the previous December 10. Assessed values are a percentage of actual values and a reevaluation of all property must be made every two years. The last reevaluation date was January 1, 2018 for the 2016 base year specified by state law.

The taxes levied by December 15, 2018 reflect 2018 property taxes that will be collected in 2019 by the County Treasurer in each county within the District's boundaries. Taxes collected by each Treasurer are remitted to the District on a monthly basis. These taxes are due January 2, 2019 and may be paid in two installments (February 28 and June 15) or they may be paid in full April 30. Taxes not paid in accordance with this schedule accrue interest and penalty charges and are subject to liens if not paid by November.

**G. INTERFUND RECEIVABLES/PAYABLES**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified, if applicable, as "due from other funds" and "due to other funds" in the fund financial statements.

**H. PREPAID ITEMS**

Prepaid items represent payments made for expenditures to be charged to a future accounting period and are recognized using the consumption method. The prepaid contract obligation reported in the governmental activities and the general fund are also reported as a liability since the collection of the funds occurs prior to the accounting period for which it is effective and is characterized as an exchange transaction under generally accepted accounting principles.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**I. CAPITAL ASSETS**

Capital assets, which include perpetual water rights, land, construction-in-progress, buildings and improvements, along with furniture and equipment are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The District previously established a capitalization threshold of \$5,000. This level was set so as to maintain a balance between accountability and managing the costs of recording and tracking these assets. Capital assets are defined as assets with an initial individual cost or estimated cost that equals or exceeds the limit identified above and have a useful life greater than one year. Capital assets are recorded at cost or estimated historical cost if purchased or constructed. Contributed capital assets are recorded at acquired value at the time received. Normal maintenance and repairs that do not add to the value of the asset or materially extend the useful life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets for business-type activities is included as part of the capitalized value of assets constructed when material. Construction-period interest recorded in proprietary funds is no longer capitalized beginning in 2018 due to the District's adoption of GASB statement No.89. The total construction-period interest charged to expense was \$100,842.

Capital assets of the District, except for land, perpetual water rights and construction-in-progress, are depreciated using the straight-line method over the following estimated useful lives:

	<u>Governmental Activities</u>
Buildings and improvements	5-30
Furniture and equipment	3-10

Perpetual water rights represent the District's share of the original costs of construction and are not depreciated or amortized. The original contract between the United States Bureau of Reclamation and the District grants the District perpetual rights to use water made available by the project. Project property and all related facilities remain in the exclusive control, possession and ownership of the United States.

**J. COMPENSATED ABSENCES**

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Employees are allowed to accumulate vacation and sick pay benefits up to predetermined maximums and are compensated for these accumulated vacation and sick pay benefits either through paid time off or at termination or retirement.

Accumulated vacation and sick leave is accrued when earned in the government-wide financial statements. A liability for these amounts is reported in the governmental fund only if they have matured; for example, as a result of employee resignations and retirements.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

**K. LONG-TERM LIABILITIES**

In the government-wide financial statements and the fund financial statements for the enterprise funds, long-term debt and other similar long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts, as well as bond insurance costs, if any, are deferred and amortized over the life of the obligation using the interest method. No imputed interest is considered in relation to the safety of dams obligation to the Bureau of Reclamation.

**L. FUND EQUITY**

The governmental fund reports fund balance classifications based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. Fund balance for the District's governmental fund consists of the following:

- Nonspendable – includes amounts that are (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash such as inventories, prepaid items and long-term fund advances.
- Restricted – includes amounts that are restricted for specific purposes stipulated by external resource providers constitutionally or through enabling legislation.
- Committed – includes amounts that can only be used for the specific purposes determined by the passage of a resolution of the District's board of directors. Commitments may be modified or changed only by the District's board of directors approving a new resolution. Commitments also include contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned – includes amounts intended to be used by the District for specific purposes that are neither restricted nor committed. Intent is expressed by the District's board of directors to which the assigned amounts are to be used for specific purposes. Assigned amounts include appropriations of existing fund balance to eliminate a projected budgetary deficit in the subsequent year's budget.
- Unassigned – this is the residual classification for the general fund.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications, fund balance is reduced in the order of restricted, committed, assigned and unassigned.

In the governmental fund financial statements, bond premium and discounts, as well as bond issue costs, if any, are recognized during the current period. The face amount of the debt issue, along with the related discount on premium, if any, is reported as other financing sources while debt issue costs are reported as debt service expenditures.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd.)**

In the government-wide financial statements, net position is classified in the following categories:

- Net investment in capital assets – this classification consists of capital assets net of accumulated depreciation and reduced by outstanding related debt that is attributed to the acquisition, construction or improvement of capital assets.
- Restricted net position – this classification consists of restrictions created by external creditors, grantors, contributors, laws or regulations of other governments, enabling legislation and constitutional provisions.
- Unrestricted net position – this classification represents the remainder of net position that does not meet the definition of “net investment in capital assets” or “restricted net position”.

When both restricted and unrestricted resources are available for net position use, it is the District’s policy to use restricted resources first and then use unrestricted resources as they are needed.

**M. INTERFUND TRANSACTIONS**

Interfund transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as a reduction of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as interfund transfers.

**N. ESTIMATES**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**O. NEW ACCOUNTING PRONOUNCEMENT**

The GASB issued statement No. 89 Accounting for Interest Cost Incurred before the End of a Construction Period to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The District has early adopted this statement effective for the period ending December 31, 2018.

**P. FINANCIAL STATEMENT CLASSIFICATIONS**

Certain fund financial statement classifications and groupings have changed from the prior year in order to more closely match changes made to internal accounting as part of a strategic plan.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash, cash equivalents and investments are summarized as follows:

Cash and cash equivalents	
Demand deposits	\$ 375,092
Demand deposits - restricted for Bureau operations	<u>2,843,757</u>
	<u>\$ 3,218,849</u>
Investments	
U.S. Treasury security	\$ 2,587,675
U.S. Treasury security - restricted	100,000
U.S. agency securities	11,258,707
Colotrust pooled investments	4,123,084
Money market funds held at brokerages	<u>429,380</u>
	<u>\$ 18,498,846</u>

	<u>Cash and Cash Equivalents</u>	<u>Investments</u>
Reported in the financial statements as follows:		
Government-wide statement of net position	\$ 3,218,849	\$ 18,098,643
Statement of fiduciary assets and liabilities	<u>-</u>	<u>400,203</u>
	<u>\$ 3,218,849</u>	<u>\$ 18,498,846</u>

**DEPOSITS**

At December 31, 2018, the carrying amount of the District's deposits was \$3,218,849 and the bank balance was \$3,247,612. Of the bank balance, \$250,000 was covered by federal depository insurance and \$2,997,612 was collateralized in single financial institution collateral pools maintained by the individual financial institutions that hold these deposits. Colorado law requires that depository institutions must apply for and be designated as an eligible public depository before the institution can accept public fund monies. The depository institution must pledge eligible collateral as security for all public deposits held by that institution that are not insured by depository insurance. The fair value of the collateral that each institution pledges as security must equal at least 102% of the total uninsured deposits held by that institution. Generally, the eligible collateral in the collateral pools is held by the depository institution or its agent in the name of the depository institution.

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's policy for custodial credit risk parallels Colorado statutes as described above. At December 31, 2018, deposits with a bank balance of \$2,997,612 are not insured but are not exposed to custodial credit risk because they are collateralized with securities held by the pledging financial institution's agent in the District's name.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

**INVESTMENTS**

The District is subject to the provisions of Colorado Revised Statutes 24-75-601 which is entitled “Concerning Investment in Securities by Public Entities”. This law, among other things, outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include U.S. government and agency securities, certain bonds of political subdivisions, bankers acceptances, commercial paper, local government investment pools, repurchase agreements, money market funds, guaranteed investment contracts, and U.S. dollar-denominated corporate or bank debt. The statute also includes a provision limiting any investment to a five year maturity unless the governing body authorizes a longer period.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; level 2 inputs are significant other observable inputs; level 3 inputs are significant unobservable inputs. The District uses a pricing matrix to estimate fair value of its level 2 investments.

The District's Colo Trust accounts are reported at fair value. However, these investments are not subject to the fair value hierarchy.

At December 31, 2018, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>	<u>Concentration</u>	<u>Investment Maturities</u> <u>(in years)</u>	
						<u>Less than 1</u>	<u>1-5</u>
U.S. Treasuries	\$ -	\$ 2,687,675	\$ -	\$ 2,687,675	14.1%	\$ 2,196,366	\$ 491,309
U.S. agencies	-	11,258,707	-	11,258,707	61.2%	3,640,360	7,618,347
Money market mutual funds	429,380	-	-	429,380	2.3%	429,380	-
Subtotal	<u>\$ 429,380</u>	<u>\$ 13,946,382</u>	<u>\$ -</u>	<u>14,375,762</u>	77.6%	<u>6,266,106</u>	<u>8,109,656</u>
Colo Trust				<u>4,123,084</u>	22.4%	<u>4,123,084</u>	<u>-</u>
				<u>\$ 18,498,846</u>		<u>\$ 10,389,190</u>	<u>\$ 8,109,656</u>

The investment maturity tabulation presented above for the U.S. Treasury and agency securities is based on each security’s stated maturity date.

Custodial credit risk – Custodial credit risk for investments is the risk of that, in the event of the failure of the counterparties, the District will be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District’s investment policy does not limit the holding of securities by counterparties.

Interest rate risk – The District does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Credit risk – State law limits investments in money market funds to funds that are registered as an investment company; the fund investment policies must seek to maintain a constant price and no sales or bond fee can be added to the purchase or redemption price. The District has no investment policy that would further limit its investment choices. As of December 31, 2018, the District’s investment in money market funds is rated Aaa-mf by Moody’s, the U.S. agency securities are rated Aaa by Moody’s and AA+ by Standard and Poor's.

The ColoTrust investment pool (the Trust) is an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similar to a money market fund and each share is equal in value to \$1. The Trust offers two portfolios, ColoTrust Prime and ColoTrust Plus+. ColoTrust Prime invests only in U.S. Treasury and government agencies. ColoTrust Plus+ can invest in U.S. Treasury, government agencies, and in the highest-rate commercial paper. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as a safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. The Trust is rated AAAM by Standard and Poor's and is measured at net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

**NOTE 3 – RECEIVABLES**

Receivables at December 31, 2018 consist of the following:

	<u>General Fund</u>
Property taxes	\$ 8,000,598
Accounts	85,718
Interest	<u>21,694</u>
	<u>\$ 8,108,010</u>
	<u>Water Activity Enterprise Fund</u>
Accounts	\$ 69,762
Interest	<u>35,032</u>
	<u>\$ 104,794</u>

The amount reported above for property taxes totaling \$8,000,598 is also reported as a deferred inflow of resources as required under generally accepted accounting principles.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 4 – INTERFUND RECEIVABLES/PAYABLES**

The following interfund receivables and payables are included in the fund financial statements at December 31, 2018.

	<u>Due from Other Funds</u>	<u>Due to Other Funds</u>
Governmental Fund –		
General fund	\$ -	\$ 633,407
Total governmental fund	-	633,407
Enterprise Fund -		
Water activity	633,407	-
Total enterprise fund	633,407	-
	\$ 633,407	\$ 633,407

The amounts reported as due from other funds and due to other funds are reflective of the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures/expenses occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All amounts reported as due from other funds are expected to be collected in the subsequent year. In addition, the due from general fund totaling \$633,407 as reported above in the water activity enterprise fund reflects that fund’s claim on the cash and cash equivalents and investments held and reported by the general fund.

The following table summarizes advances to/from other funds at December 31, 2018:

	<u>Advances to Other Funds</u>	<u>Advances from Other Funds</u>
Governmental Fund –		
General fund	\$ 2,320,516	\$ -
Total governmental fund	2,320,516	-
Enterprise Fund –		
Water activity	470,000	-
Hydro project	-	2,790,516
Total enterprise funds	470,000	2,790,516
	\$ 2,790,516	\$ 2,790,516

The fund advances reported above are all related to the construction of the hydro project and are expected to be collected subsequent to December 31, 2019.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 5 – CAPITAL ASSETS**

Capital assets activity for the year ended December 31, 2018 was as follows:

	Balance January 1, <u>2018</u>	<u>Additions</u>	<u>Deletions</u>	Balance December 31, <u>2018</u>
Governmental activities –				
Nondepreciable assets –				
Intangible assets -				
Perpetual water rights	\$ 132,237,478	\$ -	\$ -	\$ 132,237,478
Land	20,092	-	-	20,092
Construction in progress	<u>20,600</u>	-	<u>(20,600)</u>	<u>-</u>
Total capital assets not being depreciated	<u>132,278,170</u>	<u>-</u>	<u>(20,600)</u>	<u>132,257,570</u>
Depreciable assets –				
Buildings and improvements	1,290,458	138,615	(3,104)	1,425,969
Furniture and equipment	<u>386,699</u>	<u>21,206</u>	<u>(98,157)</u>	<u>309,748</u>
Total capital assets being depreciated	<u>1,677,157</u>	<u>159,821</u>	<u>(101,261)</u>	<u>1,735,717</u>
Less: accumulated depreciation –				
Buildings and improvements	(753,466)	(49,669)	3,104	(800,031)
Furniture and equipment	<u>(332,678)</u>	<u>(22,640)</u>	<u>98,157</u>	<u>(257,161)</u>
Total accumulated depreciation	<u>(1,086,144)</u>	<u>(72,309)</u>	<u>101,261</u>	<u>(1,057,192)</u>
Capital assets being depreciated, net	<u>591,013</u>	<u>87,512</u>	<u>-</u>	<u>678,525</u>
Total governmental activities capital assets, net	<u>\$ 132,869,183</u>	<u>\$ 87,512</u>	<u>\$ (20,600)</u>	<u>\$ 132,936,095</u>
Business-type activities				
Non-depreciable assets –				
Construction-in-progress	<u>\$ 7,600,699</u>	<u>\$ 9,688,860</u>	<u>\$ -</u>	<u>\$ 17,289,559</u>
Total capital assets not being depreciated	<u>-</u>	<u>9,688,860</u>	<u>-</u>	<u>17,289,559</u>
Total business-type activities	<u>\$ 7,600,699</u>	<u>\$ 9,688,860</u>	<u>\$ -</u>	<u>\$ 17,289,559</u>

Depreciation expense of \$72,309 was charged to the general government function.

The total cost of the hydro project is presently estimated to approximate \$20,182,716.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 6 - LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities in the government-wide financial statements for the year ended December 31, 2018:

	Balance January 1, <u>2018</u>	<u>Increases</u>	<u>Decreases</u>	Balance December 31, <u>2018</u>	<u>Due Within One Year</u>
Governmental activities –					
Contract obligation –					
Bureau of					
Reclamation	\$ 17,845,164	\$ 2,700,846	\$ (1,467,572)	\$ 19,078,438	\$ 1,467,572
Compensated absences	<u>263,889</u>	<u>104,246</u>	<u>(87,926)</u>	<u>280,209</u>	<u>87,926</u>
Total governmental activities	<u>\$ 18,109,053</u>	<u>\$ 2,805,092</u>	<u>\$ (1,555,498)</u>	<u>\$ 19,358,647</u>	<u>\$ 1,555,498</u>

Payments on the contract obligation to the Bureau of Reclamation and the compensated absences liability are recorded in the general fund.

	Balance January 1, <u>2018</u>	<u>Increases</u>	<u>Decreases</u>	Balance December 31, <u>2018</u>	<u>Due Within One Year</u>
Business-type activities –					
Hydro loan contract	\$ 6,054,144	\$ 9,878,096	\$ -	\$ 15,932,240	\$ -
Safety of dams contract obligation	<u>370,820</u>	<u>-</u>	<u>(60,000)</u>	<u>310,820</u>	<u>60,000</u>
Total business-type activities	<u>\$ 6,424,964</u>	<u>\$ 9,878,096</u>	<u>\$ (60,000)</u>	<u>\$ 16,243,060</u>	<u>\$ 60,000</u>

The loan contract will ultimately be serviced by the hydro project enterprise fund, while the safety of dams contract obligation is serviced by the water activity enterprise fund.

The following is a description of each individual issue for the governmental activities:

The original contract obligation to the Bureau of Reclamation totaled \$132,237,478 and represents the District's share of the original costs of construction. The agreement with the Bureau of Reclamation included an agricultural component totaling \$74,348,993 with no interest provision and a municipal and industrial component totaling \$57,888,485 that carried an interest rate of 3.0460% and was completely paid effective September 30, 2009. An amendment to the contract was executed on September 20, 2018 which altered the debt schedule. Principal payments are now due in semi-annual installments of \$733,786 through 2031.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)**

The estimated debt service requirements for the governmental activities contract obligation with the Bureau of Reclamation is as follows:

<u>Year Ended December 31</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 1,467,572	\$ -	\$ 1,467,572
2020	1,467,572	-	1,467,572
2021	1,467,572	-	1,467,572
2022	1,467,572	-	1,467,572
2023	1,467,572	-	1,467,572
2024-2028	7,337,860	-	7,337,860
2029-2031	<u>4,402,718</u>	<u>-</u>	<u>4,402,718</u>
	<u>\$ 19,078,438</u>	<u>\$ -</u>	<u>\$ 19,078,438</u>

The following is a description of each individual issue for the business-type activities:

\$17,392,200 loan contract with the Colorado Water Conservation Board for construction of the Hydro Project; Interest rate of 2.0%; debt will be serviced by the hydro project fund;

Annual debt service requirements including principal and interest of \$776,560 estimated to begin December 1, 2021 through December 1, 2050; revenue from hydro project serves as collateral for loan contract

\$ 15,932,240

The above loan contract represents the approved loan request of the District for the Arkansas Valley phase 1, Pueblo dam hydroelectric project to help the communities of the lower Arkansas river basin provide a safe and reliable water supply to replace their dependence on contaminated ground water.

The estimated debt service requirements for the loan contract follows below. It is presently estimated that the debt service requirements for the loan contract will commence December 1, 2021 which is approximately one year after the completion of the project and the actual loan closing date.

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 428,716	\$ 347,844	\$ 776,560
2022	437,290	339,270	776,560
2023	446,036	330,524	776,560
2024	454,957	321,603	776,560
2025	464,056	312,504	776,560
2026-2030	2,463,266	1,419,534	3,882,800
2031-2035	2,719,644	1,163,156	3,882,800
3036-2040	3,002,707	880,093	3,882,800
2041-2045	3,315,232	567,568	3,882,800
2046-2050	<u>3,660,296</u>	<u>222,504</u>	<u>3,882,800</u>
	<u>\$ 17,392,200</u>	<u>\$ 5,904,600</u>	<u>\$ 23,296,800</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 6 - LONG-TERM LIABILITIES (Cont'd.)**

It is presently anticipated that the 2019 interest expense associated with this loan contract will be approximately \$348,000.

The safety of dams contract obligation to the Bureau of Reclamation represents the District's share of the agricultural portion of repair costs incurred for the dam. The obligation is due in annual installments of \$60,000 through 2023 with a final payment of \$10,820 due in 2024. There is no provision for interest on this contract.

**NOTE 7 – NET POSITION**

Restricted net position represents the District's net position whose uses are subject to constraints that are either (1) legally imposed by creditors (such as debt covenants), grantors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Restricted net position for governmental activities is as follows:

Tabor	\$ 150,000
Bureau of Reclamation	<u>4,397,831</u>
Total restricted net position	<u>\$ 4,547,831</u>

*Restricted for tabor* – This represents an amount that exceeds the 3% minimum requirement as outlined in the Colorado constitution. Under provisions of the Colorado constitution, a portion of the District's net position can be used for declared emergencies only and the District must maintain 3% or more of its fiscal year spending in this restricted account.

*Restricted for Bureau of Reclamation* – This represents amounts of specific ad valorem taxes collected in excess of the total debt payments and operation, maintenance and repair payments made to the Bureau of Reclamation beginning in 2018 and future years. These excess funds must be held and restricted to be used for the District's proportional share of future period replacements, additions, extraordinary maintenance, rehabilitation, betterment (in situations where recurrence of severe problems can be eliminated), and/or unforeseen and unscheduled emergency maintenance work incurred by the Bureau of Reclamation as provided for in the District's contract with the Bureau. At December 31, 2018, \$1,454,074 of these restricted funds were in a water user account held by the Bureau of Reclamation. Additionally, \$2,843,757 of restricted funds were held in the District's main demand deposit account and \$100,000 was held in a pledged U.S. Treasury Note.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2018**

**NOTE 8 – FUND BALANCES**

As of December 31, 2018, fund balances are composed of the following:

	<u>General Fund</u>
Nonspendable –	
Prepaid items	\$ 1,752,655
Long-term fund advances	1,687,109
Restricted –	
Tabor	150,000
Bureau of Reclamation	4,297,831
Committed –	
Repayment obligation	1,500,000
Development of enlargement space	2,000,000
Assigned –	
Subsequent year’s budget	690,303
Unassigned	<u>3,499,108</u>
Total fund balances	<u>\$ 15,577,006</u>

**NOTE 9 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, property and casualty, errors and omissions, injuries to employees and health claims. Risks of loss from property and liability coverage are covered by the District’s participation in the Colorado Special District’s property and liability pool which is a separate and independent governmental public entity risk pool formed through intergovernmental agreement by member special districts to provide defined liability and property coverage. The aggregate limit of losses paid by the pool for property claims is limited to \$1,000,000 with commercial company reinsurance covering any losses in excess of that amount up to \$2,000,000. All other risks of loss are handled by the purchase of commercial insurance. Settled claims from the liability pool and commercial policy have not exceeded the insurance coverage in any of the past three years.

**NOTE 10 - EMPLOYEE BENEFITS**

The District contributes to the Southeastern Colorado Water Conservancy District 401(a) Plan (the Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by AXA Equitable Life Assurance.

Benefit terms for the Plan, including participation criteria and contribution requirements, are established and may be amended by the Board of Directors. For each employee the Plan provides for employer contributions of up to 16% of compensation. For the year ended December 31, 2018, the District recognized pension expense of \$120,340.

Employees are immediately vested in District contributions and earnings on those contributions upon becoming a participant which occurs when an employee completes one year of service.

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

**NOTE 10 - EMPLOYEE BENEFITS (Cont'd.)**

The District also contributes to the Southeastern Colorado Water Conservancy District 457 Plan (the 457 Plan), a defined contribution pension plan for its full-time employees. The Plan is administered by AXA Equi-Vest.

Benefit terms for the 457 Plan, including contribution requirements, are established and may be amended by the Board of Directors. For each employee, the 457 Plan provides for employee voluntary contributions and the District matches those employee contributions up to 5% of compensation. For the year ended December 31, 2018, employee contributions totaled \$89,491 and the District recognized pension expense of \$47,506.

Employees are immediately vested in both the District's contributions and their own contributions, along with the earnings on those contributions.

**NOTE 11 – COMMITMENTS AND CONTINGENCIES**

Colorado voters passed an amendment to the state constitution which contains several limitations, including revenue raising, spending abilities and other specific requirements affecting state and local governments. The amendment, commonly known as the Tabor amendment, is complex and subject to judicial interpretation; however, the District believes it is in compliance with the requirements of the amendment. The District has made certain interpretations of the amendment's language in order to determine its compliance.

The District has contracted with the U.S. government to repay approximately \$63 million of costs incurred by the U.S. government in the construction of the Fountain Valley conduit which is operated by the Fountain Valley Authority (the Authority). A related contract with the Authority provides that the Authority will pay an annual conveyance service charge to the District in an amount equal to the payment due the U.S. government. Terms of the contract provide that the District is not responsible for repayment in the event of default by the Authority. The 2018 charge and related revenue totaled \$5,362,911. The present value of the future minimum lease payments at December 31, 2018 is \$21,137,138.

On September 20, 2018, the U.S. Bureau of Reclamation and the District completed Amendment 11 to the Fryingpan-Arkansas Contract. This amendment amortized semi-annual installments of \$733,786 to decrease the remaining debt of the Project through the remaining contract term ending in December 2031. The amendment requires an upfront or pre-payment of the District portion of the operations maintenance and replacement for the Project. This pre-payment is based on an estimation of costs as well as a true-up process of actual cost calculated with each semi-annual installment. Pre-payment for operations maintenance and replacement for the Project at December 31, 2018 totaled \$1,171,107. The Amendment also requires the District to hold in restricted reserve the amount of any annual Project-related property tax collected less the total annual installment. At December 31, 2018 the excess collections totaled \$2,843,757. Due to the modifications made to the contract reconciliation the U.S Bureau of Reclamation held additional funds, described as the Water User Account, in the amount of \$1,454,074 to be used in the June 2019 installment calculation.

The total 2018 installments made to the U.S. Bureau of Reclamation was \$4,494,669.



**REQUIRED SUPPLEMENTARY INFORMATION**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2018**

	<u>Budgeted Amounts</u>		Actual	Variance With
	<u>Original</u>	<u>Final</u>	<u>Basis</u>	<u>Final Budget Favorable (Unfavorable)</u>
<b>REVENUES</b>				
Property taxes	\$ 7,842,804	\$ 7,842,804	\$ 7,757,407	\$ (85,397)
Collection fees	(118,899)	(118,899)	(128,716)	(9,817)
Specific ownership taxes	679,571	679,571	984,131	304,560
Winter water storage	117,600	117,600	169,784	52,184
Excess capacity contract	265,959	265,959	265,959	-
Charges for services	1,578,103	1,578,103	1,169,195	(408,908)
Intergovernmental	210,000	210,000	-	(210,000)
Fountain Valley Authority contract revenue	5,360,000	5,360,000	5,362,911	2,911
Interest revenue	84,752	84,752	126,451	41,699
Other	-	-	(5,233)	(5,233)
<b>TOTAL REVENUES</b>	<u>16,019,890</u>	<u>16,019,890</u>	<u>15,701,889</u>	<u>(318,001)</u>
<b>EXPENDITURES</b>				
Current -				
Outside and professional services	722,504	722,504	400,579	321,925
Human resources	1,524,060	1,524,060	1,449,633	74,427
Meeting and travel expenditures	135,477	135,477	77,877	57,600
Headquarter operations	220,712	220,712	172,613	48,099
Water conservation and education	36,285	36,285	39,946	(3,661)
Winter water storage	117,600	117,600	169,784	(52,184)
Excess capacity contract	265,959	265,959	265,959	-
Fountain Valley Authority contract payments	5,360,000	5,360,000	5,362,911	(2,911)
Bureau operations, maint. & repair	-	5,974,751	1,235,870	4,738,881
Bureau operations, OM&R credits	-	-	(1,379,954)	1,379,954
Contingency and other	260,000	260,000	-	260,000
Capital outlay	120,000	120,000	139,221	(19,221)
Debt service	7,442,323	1,467,572	1,467,572	-
<b>TOTAL EXPENDITURES</b>	<u>16,204,920</u>	<u>16,204,920</u>	<u>9,402,011</u>	<u>6,802,909</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(185,030)	(185,030)	6,299,878	6,484,908
<b>FUND BALANCE, January 1</b>	<u>195,495</u>	<u>195,495</u>	<u>9,277,128</u>	<u>9,081,633</u>
<b>FUND BALANCE, December 31</b>	<u>\$ 10,465</u>	<u>\$ 10,465</u>	<u>\$ 15,577,006</u>	<u>\$ 15,566,541</u>

See Independent Auditors' Report

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
RECONCILIATION OF THE BUDGETARY BASIS OF ACCOUNTING  
TO GAAP BASIS OF ACCOUNTING  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2018**

**BUDGETARY BASIS**

Explanation of differences between budgetary revenues and  
GAAP revenues and budgetary expenditures and GAAP expenditures

**REVENUES**

Actual amounts (budgetary basis) of revenues from budgetary comparison schedule	\$ 15,701,889
Differences - budget to GAAP - Classification of collection fees	<u>128,716</u>

<b>GAAP BASIS REVENUE</b>	<u><u>\$ 15,830,605</u></u>
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**EXPENDITURES**

Actual amounts (budgetary basis) of expenditures from budgetary comparison schedule	\$ 9,402,011
Differences - budget to GAAP - Classification of collection fees	<u>128,716</u>

<b>GAAP BASIS EXPENDITURES</b>	<u><u>\$ 9,530,727</u></u>
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**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2018**

**BUDGETARY INFORMATION**

Southeastern Colorado Water Conservancy District (the District) adheres to the following procedures in establishing the budgetary data reflected in the budgetary comparison schedule.

On or before October 15, the executive director and the budget officer submits to the board of directors a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the board of directors to obtain taxpayer comments. The District adopts budgets for all funds. The general fund uses the current financial resources measurement focus and the modified accrual basis of accounting in preparing the budgets.

Expenditure estimates in the annual budget are enacted into law by the passage of appropriation resolutions. Budgetary control exists at the total fund level and encumbrance accounting is not employed as a part of the budgetary process.

See Independent Auditors' Report

## **ADDITIONAL INFORMATION**

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
SCHEDULE OF REVENUES AND EXPENDITURES  
WATER ACTIVITY ENTERPRISE FUND  
BUDGET AND ACTUAL  
YEAR ENDED DECEMBER 31, 2018**

	<u>Final Budget</u>	<u>Actual (Non-GAAP Basis)</u>	Variance With Final Budget Positive <u>(Negative)</u>
<b>REVENUES</b>			
Charges for services	\$ 1,544,055	\$ 1,293,500	\$ (250,555)
Intergovernmental	485,912	172,844	(313,068)
Revenue collected on behalf of others	-	-	-
Interest	<u>124,221</u>	<u>169,570</u>	<u>45,349</u>
TOTAL REVENUES	<u>2,154,188</u>	<u>1,635,914</u>	<u>(518,274)</u>
<b>EXPENDITURES</b>			
Current -			
Outside services	535,941	194,471	341,470
Personnel services	810,513	712,211	98,302
Office and administrative expenses	774,101	370,758	403,343
Travel and related expenses	43,712	49	43,663
Legislative and water education	342,494	202,118	140,376
Contingency	142,000	-	142,000
Capital outlay	-	-	-
Debt service	<u>60,000</u>	<u>60,000</u>	<u>-</u>
TOTAL EXPENDITURES	<u>2,708,761</u>	<u>1,539,607</u>	<u>1,169,154</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<u>\$ (554,573)</u>	96,307	<u>\$ 282,720</u>
<b>GAAP ADJUSTMENTS</b>			
Principal payment on contract obligation		<u>60,000</u>	
<b>CHANGE IN NET POSITION</b>		<u>\$ 156,307</u>	

See Independent Auditors' Report

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**SCHEDULE OF REVENUES AND EXPENDITURES**  
**HYDRO PROJECT FUND**  
**BUDGET AND ACTUAL**  
**YEAR ENDED DECEMBER 31, 2018**

	<u>Final Budget</u>	<u>Actual (Non-GAAP Basis)</u>	<u>Variance with Final Budget Positive (Negative)</u>
<b>REVENUES AND OTHER FINANCING SOURCES</b>			
Proceeds from borrowings	\$ 9,415,000	\$ 9,878,096	\$ 463,096
Investment earnings	-	166	166
Miscellaneous revenue	<u>105,080</u>	<u>73,500</u>	<u>(31,580)</u>
<b>TOTAL REVENUES AND OTHER         FINANCING SOURCES</b>	<u>9,520,080</u>	<u>9,951,762</u>	<u>431,682</u>
<b>EXPENDITURES</b>			
Current -			
Outside services	125,080	202,220	(77,140)
Personnel services	71,704	43,098	28,606
Office and administrative expenditures	55,105	46,220	8,885
Interest expense	256,000	100,842	155,158
Capital outlay	<u>9,577,221</u>	<u>9,688,860</u>	<u>(111,639)</u>
<b>TOTAL EXPENDITURES</b>	<u>10,085,110</u>	<u>10,081,240</u>	<u>3,870</u>
<b>EXCESS (DEFICIENCY) OF REVENUES AND OTHER FINANCIAL SOURCES OVER EXPENDITURES</b>	<u>\$ (565,030)</u>	(129,478)	<u>\$ 435,552</u>
<b>GAAP ADJUSTMENTS</b>			
Proceeds from borrowings		(9,878,096)	
Capital outlay		<u>9,688,860</u>	
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		<u>\$ (318,714)</u>	

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**SCHEDULE OF REVENUES AND EXPENDITURES**  
**GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2018**

REVENUES

Property taxes -		
Contract mill levy collection		\$ 7,441,763
Operating tax revenue		290,266
Abatement and refund of tax collections		31,866
Prior year tax		(6,488)
Total property taxes		<u>7,757,407</u>
Specific ownership taxes		984,131
Fountain Valley Authority contract revenue		5,362,911
Winter water storage		169,784
Excess capacity contract		265,959
Charges for services -		
Xeriscape tour and material sales and other rentals		250
Enterprise administration reimbursement		1,168,945
Total charges for services		<u>1,169,195</u>
Investment revenue -		
Interest income		34,806
Income to fair value adjustment		(5,143)
Interest on bonds		96,788
Total investment revenue		<u>126,451</u>
Other -		
Sundry		<u>(5,233)</u>
TOTAL REVENUES		<u>15,830,605</u>

EXPENDITURES

Outside and professional services -		
Annual audit		43,618
Legal representation		248,278
Consulting/lobbying services		108,683
Total outside and professional services		<u>400,579</u>



**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT**  
**SCHEDULE OF REVENUES AND EXPENDITURES (Cont'd.)**  
**GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2018**

EXPENDITURES (Cont'd.)

Human resources -	
Staff payroll	\$ 1,004,919
Directors' payroll	35,000
Payroll taxes	70,531
Retirement benefits	167,846
Health benefits	171,337
Total human resources expenditures	<u>1,449,633</u>
Meeting and travel expenditures -	
Directors - meeting and travel	27,589
Executive - meeting and travel	11,264
Staff - meeting and travel	39,024
Total meeting and travel expenditures	<u>77,877</u>
Headquarter operations	
Repairs and maintenance	23,109
Computer	47,939
Insurance	23,387
Subscriptions and fees	22,578
Office supplies	20,753
Awards & gifts	730
Communications	11,957
Postage & shipping	3,018
Utilities	19,142
Total headquarter operations expenditures	<u>172,613</u>
Water conservation and education	39,946
Collection fees	128,716
Winter water storage and excess capacity	169,784
Excess capacity contract	265,959
Fountain Valley Authority contract payments	5,362,911
Bureau operations, maintenance & repairs	(144,084)
Capital outlay - acquisition of capital assets	139,221
Debt service principal	<u>1,467,572</u>
TOTAL EXPENDITURES	<u>\$ 9,530,727</u>

**SOUTHEASTERN COLORADO WATER CONSERVANCY DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES  
AGENCY FUND  
YEAR ENDED DECEMBER 31, 2018**

	Balance January 1, 2018	Additions	Deductions	Balance December 31, 2018
	<u>          </u>	<u>          </u>	<u>          </u>	<u>          </u>
<b>ASSETS</b>				
Investments				
Winter water spill program	\$ 385,492	\$ 6,522	\$ -	\$ 392,014
Regional resource planning group	<u>8,052</u>	<u>110,137</u>	<u>(110,000)</u>	<u>8,189</u>
<b>TOTAL ASSETS</b>	<u>\$ 393,544</u>	<u>\$ 116,659</u>	<u>\$ (110,000)</u>	<u>\$ 400,203</u>
<b>LIABILITIES</b>				
Deposits				
Winter water spill program	\$ 385,492	\$ 6,522	\$ -	\$ 392,014
Regional resource planning group	<u>8,052</u>	<u>110,137</u>	<u>(110,000)</u>	<u>8,189</u>
<b>TOTAL LIABILITIES</b>	<u>\$ 393,544</u>	<u>\$ 116,659</u>	<u>\$ (110,000)</u>	<u>\$ 400,203</u>